

IN THE MATTER OF THE PUBLIC ORDER EMERGENCY COMMISSION
Established by Order in Council 2022-0392 under the *Inquiries Act*, RSC 1985, c I-11

The Honourable Paul S. Rouleau, Commissioner

AFFIDAVIT OF ASHLEY METZ

I, ASHLEY METZ, of Regina, Saskatchewan, MAKE OATH AND SAY THAT:

1. I am employed by the Government of Saskatchewan ("Government") as the Deputy Minister of Intergovernmental Affairs, which is part of the Government's Executive Council and Office of the Premier. Previously, I was employed as the Associate Deputy Minister of Intergovernmental Affairs.
2. The Public Order Emergency Commission ("Commission") asked the Government to prepare an institutional report addressing several matters which are relevant to the Commission's mandate.
3. The Government prepared the requested institutional report, dated August 24, 2022, which is attached as Exhibit "A" to this affidavit.
4. While I do not have direct knowledge of all aspects of the report attached to this affidavit, I am advised that it was prepared with information and input from various ministries of the Government. The Government therefore considers the attached report to be accurate.

Affirmed before me via electronic means)
at the City of Regina in the Province of)
Saskatchewan, this 25th day of October,)
2022.)



A Commissioner for Oaths for
Saskatchewan,
Being a Lawyer.



ASHLEY METZ

This is Exhibit "A" referred to in the
affidavit of Ashley Metz
sworn before me this 25th day of
October A.D. 2022



A Commissioner of Oaths for Saskatchewan

~~My commission expires~~ 20 mm
A Commissioner of Oaths for Saskatchewan
being a Solicitor.

BEFORE THE PUBLIC ORDER EMERGENCY COMMISSION

(Established April 25, 2022, pursuant to the *Emergencies Act*)

COMMISSIONER: THE HONOURABLE MR. JUSTICE PAUL S. ROULEAU

**INSTITUTIONAL REPORT OF THE GOVERNMENT OF SASKATCHEWAN
TO THE PUBLIC ORDER EMERGENCY COMMISSION**

Date: August 24, 2022

**DEPUTY MINISTER OF JUSTICE
AND DEPUTY ATTORNEY GENERAL**

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I. OVERVIEW.

1. This Institutional Report is provided in response to the request of Commission counsel, dated August 3, 2022, and pursuant to Rule 51 of Commission's Rules of Practice and Procedure.
2. The report is divided into three parts:
 - i. [Significant protest activity in Saskatchewan and the response to it.](#)
 - ii. [Consultations by the federal government with the Government of Saskatchewan relating to the invocation of the *Emergencies Act*.](#)
 - iii. [Summary of evidence in relation to specific matters identified in Commission counsel's correspondence dated August 3, 2022.](#)
3. Core or background facts are related in each part, with attributed sources.
4. Notably, protest activity in Saskatchewan was able to be dealt with through authority that existed without the invocation of the *Emergencies Act*.
5. The Government of Saskatchewan did not place any requests for assistance to the federal government, and was not consulted regarding the *Emergencies Act* being invoked in Saskatchewan until February 14th, the day the public order emergency was proclaimed.
6. The Government has concerns regarding the impacts that implementing the *Emergency Measures Regulations*, SOR/2022-21, and *Emergency Economic Measures Order*, SOR/2022-22, had on residents of Saskatchewan. Information in this regard (for example, with respect to the freezing of residents' bank accounts) is expected to lie with other parties before the Commission, including the Royal Canadian Mounted Police ("RCMP"). In addition, the Government continues to make inquiries about these impacts, and as further evidence comes to light, it will be provided to the Commission.

II. SIGNIFICANT PROTEST ACTIVITY IN SASKATCHEWAN AND THE RESPONSE TO IT.

7. Protest activity in Saskatchewan in February of 2022 consisted of the following:

- A “Freedom Convoy” protest in Regina, planned for the Legislative Building;
- “Freedom Convoy” protests near the Regway and North Portal border crossings.

8. The Government worked cooperatively with the Regina Police Service and the RCMP in managing the protest activity.

(a) “Freedom Convoy” protest in Regina, planned for the Legislative Building.

9. The Government became aware that a trucker “Freedom Convoy” protest was planning to arrive at the Legislative Building, which is located in Wascana Centre, in Regina, on Saturday, February 5th. The protest was in relation to Covid-19 related measures, including vaccination requirements for crossing the Canada-U.S. border. The protestors’ expressed intention was to occupy space on the Legislative grounds with their vehicles until what they considered a desirable resolution with respect to Covid-19 related measures was achieved.
10. A multi-agency group was formed to manage the response to the protest. The group included personnel from the Regina Police Service, the Ministry of Government Relations, the Provincial Capital Commission, the Ministry of Corrections, Policing and Public Safety (including the Safer Communities and Neighbourhoods program), the Ministry of Environment, the Saskatchewan Highway Patrol (“SHP”), the Ministry of SaskBuilds and Procurement, the Sergeant at Arms for the Legislature, and the Regina Emergency Measures Organization.
11. The Saskatchewan Provincial Emergency Operations Centre (“PEOC”) of the Saskatchewan Public Safety Agency (“SPSA”) coordinated meetings and provided situation reports for the group.

12. In advance of the convoy's arrival, barricades were set up at multiple vehicular entrances to Wascana Centre. The barricades prevented unauthorized vehicles from accessing Wascana Centre, where the Frost Festival, a winter festival, was operating from February 4th through February 10th. The barricades remained in place at those vehicular entrances until February 14th, at which time they were repositioned to allow increased vehicular traffic into Wascana Centre. The barricades were ultimately removed entirely on March 14th.
13. The barricades were staffed at different times by members of the Regina Police Service, SHP officers, conservation officers from the Ministry of Environment, special constables from the Provincial Capital Commission, and special constables under *The Safer Communities and Neighbourhoods Act*.
14. The situation reports provided by the PEOC describe the activity related to the protest, and are appended at **Appendix "A"**. In brief summary, the situation reports describe the following:
 01. **Sat, Feb 5, 2022, 08:00 hrs (SAS00000063):** Barricades were in place and staffed. The map on the report shows the location of the barricades.
 02. **Sat, Feb 5, 2022, 19:00 hrs (SAS00000075):** Convoy vehicles were organizing to block the right driving lanes of a loop of streets around Wascana Centre (Albert Street, College Avenue, Broad Street, 23rd Avenue), but leaving the left driving lane open for emergency vehicles. The Regina Police Service was monitoring the situation and developing a traffic plan.
 03. **Sun, Feb 6, 2022, 20:00 hrs (SAS00000099):** The Regina Police Service had ticketed vehicles which were parked on-street in violation of bylaws during the evening of the 5th. Protestors were upset and verbally abusive when ticketed. The police continued monitoring protestors and traffic, and were preparing for further enforcement.

04. **Mon, Feb 7, 2022, 18:30 hrs (SAS00000102):** Noted that the police had initiated their enforcement plan beginning at 7 p.m. on Sunday, February 6th, including by having tow trucks arrive. Most protestors had left by midnight, while the event organizer remained. Two tow truck companies were called to assist by the police, but one left after the event organizer instructed her friends/associates to bombard the companies with calls. The other company remained on scene and one vehicle was seized. A heavy hauler was on scene but was not needed. The police had issued parking tickets and some summary offence tickets.
05. **Tues, Feb 8, 2022, 16:30 hrs (SAS00000108):** Matters were quiet since dispersal of the protestors and the towing of the vehicle. Barricades remained in place.
06. **Wed, Feb 9, 2022, 16:30 hrs (SAS00000111):** No significant activity reported as having occurred.
07. **Fri, Feb 11, 2022, 16:00 hrs (SAS00000118):** No significant activity reported as having occurred. Plan was to move barricades on Monday, February 14th, to allow vehicular access to Wascana Centre, though still restrict the area around Legislative Building.
08. **Mon, Feb 14, 2022, 16:30 hrs (SAS00000124):** No significant activity reported as having occurred. Noted that protest activity appeared to be dwindling down in the Regina area, and that the focus seemed to have shifted to convoys/protests at or near Saskatchewan border crossings. Barricades had been moved back in Wascana Centre as depicted on the map in the situation report.
09. As aforementioned, the barricades were eventually removed entirely on March 14th.

(b) “Freedom Convoy” protests near Saskatchewan border crossings at Regway and North Portal.

15. After the protest in Regina, protest activity occurred at or near Saskatchewan border crossings.
16. During the week of February 7, 2022, the SHP was contacted by Superintendent Woodrow of the RCMP, who requested SHP assistance regarding planned protest activity near the Regway and North Portal border crossings. The SHP was asked to provide back-up to the RCMP, as may be required, and assistance with commercial vehicle enforcement, being subject matter experts in same.
17. On February 10, 2022, the RCMP provided the Government a situation report containing information on the planned protests (**SAS00000113** and **SAS00000114**). These included a planned protest at the Port of Regway on February 12th, and a planned protest at the Port of North Portal on February 18th.
18. The SHP sent two officers to assist the RCMP at the Regway crossing on February 12th and 13th. On February 14, 2022, the RCMP asked for more SHP resources to assist in the coming days.
19. On February 15, 2022, the day after the proclamation of the emergency under the *Emergencies Act*, a briefing note prepared by the Ministry of Highways (**SAS00000025**) outlined the Government’s position on the invocation of the Act and the SHP’s involvement with protest activities. This briefing note is appended at **Appendix “B”**. It indicated that the Government did not support the invocation of the *Emergencies Act*, and that the SHP had been involved with manning barricades in Regina and provided two officers to support to the RCMP with respect to the protest activity. It also indicated that the SHP would send up to 17 officers to Estevan on February 18th to support RCMP enforcement activities related to the protest activity planned at the North Portal crossing.

20. On February 16, 2022, the SHP deployed a total of 19 personnel to assist the RCMP. These included 13 traffic officers, five sergeants and one inspector. The SHP personnel arrived in Estevan at 3 p.m. for an RCMP briefing and the first SHP shift began at 7 p.m.
21. On February 20, 2022, the SHP and RCMP began to scale back their deployments as the protest activity did not reach the magnitude initially anticipated. The SHP's involvement in supporting the RCMP concluded as of February 26, 2022.
22. The SHP produced daily briefing reports regarding its involvement from February 16th to February 20th. These are appended at **Appendix "C"**. In brief summary, the reports describe the following:
 01. **Wed, Feb 16, 2022, 16:00 hrs (SAS00000128):** Noted SHP emergency operations centre had been activated, 19 SHP officers had been deployed to assist the RCMP with operations at North Portal. Convoy had initially been expected to arrive on February 19th, but updated information suggested arrival on the 16th.
 02. **Thurs, Feb 17, 2022, 16:00 hrs (SAS00000133):** Noted approximately 70 vehicles were expected to arrive at North Portal that day, and that approximately 15 protestors (group from Yorkton) had set up camp on private property near the North Portal port of entry. These protestors were there with the permission of the property owner.
 03. **Fri, Feb 18, 2022, 16:00 hrs (SAS00000136):** Noted that a second camp may be set up by a different group in a field near a checkpoint. Border crossing and traffic delays expected. SHP officers noted to be collecting and running plates to provide information to the RCMP.
 04. **Sat, Feb 19, 2022, 16:00 hrs (SAS00000137):** Noted that "Southbound and Down" convoy headed for North Portal. A new group (Riedel group) had set up a camp in a field near a checkpoint, but were not expected to stay overnight.

05. **Sun, Feb 20, 2022, 15:00 hrs (SAS00000138):** Noted that “Southbound and Down” convoy did not reach the numbers anticipated, and that both the RCMP and SHP would be scaling back their deployments.
23. SHP officers were involved in three enforcement events during their time at the border:
- SHP officers conducted two impaired driver (cannabis) investigations. One of the drivers was associated with the protest and the second was not. The RCMP took custody of the individuals from the SHP for further investigative steps.
 - The SHP placed one commercial vehicle out of service for equipment violations (loose wheel fasteners).
24. SHP officers acted pursuant to their authority which pre-existed the emergency order proclamation. This authority included that under *The Highways and Transportation Act, 1997* and associated regulations, and the *Criminal Code*.

III. CONSULTATIONS BY THE FEDERAL GOVERNMENT WITH THE GOVERNMENT OF SASKATCHEWAN RELATING TO THE INVOCATION OF THE *EMERGENCIES ACT*.

25. The first time the federal government indicated to the Government of Saskatchewan that it was considering invoking the *Emergencies Act* was on February 14, 2022.
26. On the morning of February 14th, an urgent telephone call with First Ministers, the Prime Minister and Ministers Mendicino, Lametti and LeBlanc was convened. No briefing material was provided by the federal government before the call.
27. The Government of Saskatchewan has provided the Commission with the notes of Trevor Holloway, Senior Intergovernmental Officer, who sat in on the call (SAS00000120).
28. Prime Minister Trudeau provided opening remarks, stating that the call was to hear from First Ministers regarding the *Emergencies Act* and that no final decision had been made

about the use of the Act. The Prime Minister indicated that if the Act were to be invoked it would supplement provincial and territorial jurisdiction, and it would be used to uphold the rule of law.

29. The Prime Minister indicated that he believed there was a national emergency and that if the federal government used the Act, it would not involve the military. However, the federal government could use other powers to do things such as restrict border protests and compel tow truck drivers to work. Minister Lametti discussed how the Act could be used in this regard. Minister LeBlanc suggested that the federal government wanted to support provinces and territories. The Prime Minister then asked the Premiers to share their view on the use of the Act.
30. Premier Silver (Yukon) indicated support and asked if the Prime Minister had spoken to other federal party leaders.
31. Premier Cochrane (Northwest Territories) suggested the situation was an ethical dilemma and indicated support, while noting there was no current need for the Act in the territory.
32. Premier Horgan (British Columbia) noted the province had sent RCMP resources out-of-province to assist with circumstances, and indicated support for use of the Act.
33. Premier Kenney (Alberta) spoke about the Coutts border crossing and indicated that the protest had diminished to approximately 40 more committed and potentially violent protestors. Premier Kenney suggested using the Act would inflame matters and risk further agitating people who are not currently protesting to begin protesting, and suggested that provinces can already compel tow truck drivers to act. Premier Kenney suggested the trucker vaccine mandates should be suspended by the federal government.
34. Premier Moe (Saskatchewan) discussed the current protests in Saskatchewan, including at the Regway border crossing. Premier Moe suggested that police can deal with protestors with existing tools like mischief charges and that governments need to look at starting to lift public health measures.

35. Ministers Lametti and Mendicino suggested that there was a need to protect critical infrastructure and that measures could be targeted to allow law enforcement additional tools.
36. Premier Stefanson (Manitoba) indicated concerns that use of the Act could escalate or inflame matters. Premier Stefanson suggested there was a need to plan for easing border requirements and public health measures.
37. The Prime Minister indicated that border blockades are about more than Covid-19 and that there was a need to protect public safety and order, in addition to issues with the blocking of critical infrastructure.
38. Premier Akeeagok (Nunavut) noted no direct impacts in the territory but noted the importance of ensuring the delivery of food supplies.
39. Premier Ford (Ontario) spoke about the significant costs of the border blockades to the Ontario economy and the impacts they were having on critical sectors and livelihoods. Premier Ford indicated support for the use of the Act.
40. Premier Legault (Quebec) acknowledged the situation in Ottawa but indicated that in Quebec the police were managing. He suggested if the federal government used the Act, it should not apply in Quebec.
41. The Prime Minister noted the situation in Ottawa was impacting the whole national capital region, and that the Act would not be used where it was not needed.
42. Premier Higgs (New Brunswick) indicated that a nation-wide invocation of the Act would inflame matters.
43. Premier King (Prince Edward Island) noted the situation in the province was stable, and had concerns about inflaming matters by invoking the Act.
44. Premier Houston (Nova Scotia) noted the province did not currently have problems, and that the use of the Act could inflame matters.

45. Premier Fury (Newfoundland and Labrador) noted the concerns about inflaming matters, but suggested that protestors do not represent the vast majority of people, and that the protests can no longer be tolerated. Premier Fury indicated support for the use of the Act.
46. The Prime Minister noted concerns about further inflaming and needing a path to the lifting of public health measures, and indicated a follow-up letter would be sent to Premiers.
47. After the call, at approximately 1:06 p.m., Premier Moe tweeted the following (SAS00000016):

“The illegal blockades must end, but police already have sufficient tools to enforce the law and clear the blockades, as they did over the weekend in Windsor.

Therefore, Saskatchewan does not support the Trudeau government invoking the *Emergencies Act*.

If the federal government does proceed with this measure, I would hope it would only be invoked in provinces that request it, as the legislation allows.”
48. Premier Moe also sent a text message to federal Minister LeBlanc which reiterated what he had conveyed during the First Ministers’ call.
49. Later in the day Prime Minister Trudeau announced that the federal government was invoking the *Emergencies Act*.
50. During the late evening on February 15th, correspondence was sent from Prime Minister Trudeau to Premier Scott Moe. This correspondence (SAS00000037) explained the federal government’s rationale in declaring a public order emergency under the *Emergencies Act*.
51. Other communications regarding use of the *Emergencies Act* following its invocation are detailed in Part IV of this report.

IV. SUMMARY OF EVIDENCE IN RELATION TO SPECIFIC MATTERS IDENTIFIED IN COMMISSION COUNSEL’S CORRESPONDENCE DATED AUGUST 3, 2022.

52. Commission counsel has requested that Saskatchewan summarize its evidence in relation to information received and provided at a number of meetings which occurred before and after the public order emergency was proclaimed on February 14, 2022.
53. The following tables are provided, in addition to the matters previously addressed in this Institutional Report.

(a) Meetings of the FPT Crime Prevention and Policing Committee (FPT CPPC): Feb 1, 7, 11, 16.

2022.02.01	The following was noted at this meeting: • Since January 15, 2022, all commercial vehicle operators entering Canada from the U.S. were required to be vaccinated. • Since January 22, 2022 all commercial vehicle operators entering the U.S. from Canada were required to be vaccinated, under U.S. law. • An over 90% compliance rate had been observed with all measures including vaccination among cross-border operators. Source: SAS0000007.0001: Meeting notes from FPT CPPC secretary Trevor Thompson.
2022.02.07	The agenda for this meeting (SAS00000011.0001) including an item entitled “Update on the situation in Ottawa”. Federal Deputy Minister of Public Safety Rob Stewart stated:

- There was now an injunction in place regarding the protest in Ottawa for the police to enforce. He advised that there did not appear to be any significant element of violent extremism going on.
- The police have not been able to control the sounding of horns and lawless behaviour in downtown Ottawa.

John Ossowski, President of the Canada Border Services Agency (CBSA) stated:

- In Alberta, one lane was open and protestors remained, but traffic was getting through.
- Ambassador bridge between Windsor and Detroit blocked. CBSA working to share intelligence, but it comes down to enforcement by police.

Michael Keenan, Deputy Minister of Transport Canada stated:

- Many in Ottawa do not think they are breaking the law, and are surprised when police are enforcing. If participants know that they will be subject to major fines and their commercial vehicle operations may be at risk, they may reconsider.
- Want to have aligned enforcement across the country.
- Challenge in having tow truck industry cooperate.

Various officials from the provinces spoke.

- Alberta indicated that the police had the legal tools to respond to the protests, and were determining how to apply them.
- British Columbia indicated that the police will act proactively to prevent a circumstance as occurred in Ottawa.
- Quebec indicated that the police used the existing law to manage protests, and that it had worked.

	• Nova Scotia indicated that the key was early discussions with police and organizers to prevent escalation. Source: SAS00000012: Meeting notes from FPT CPPC secretary Trevor Thompson.
2022.02.11	Marlin Degrand (Assistant Deputy Minister, Alberta) described the protests in Alberta: • Traffic continued to be blocked at 2 sites: (1) Coutts; (2) Milk River. • Various protest tactics were being used at other sites, including slow roll convoys. • Police trying to prevent what occurred in Ottawa from occurring in Alberta. • Police lack heavy lift capacity to remove vehicles. • Tow truck industry not wanting to get involved. • Have requested heavy lift capacity assistance from federal government. Rick Stubbings (Assistant Deputy Minister, Ontario) spoke: • Ontario is looking to put in place provincial emergency measures, likely to go to Cabinet by February 12th, looking at what can be enacted to assist police and authorities (e.g., large fines). • Have concerns with children at protest sites. • Police have limited traffic in and around the provincial legislature. • Possible protest at Rainbow Bridge in Niagara Falls on the weekend. Dominic Rochon (Assistant Deputy Minister, Public Safety (Canada)) spoke: • No specific leader or central entity directing protest activity. • Protests taking form of civil disobedience and not sedition or terrorist activity.

	- Exploring ways to maximize strategic law enforcement, through ticketing and arrests. Aaron McCrorie (Associate Assistant Deputy Minister, Transport Canada) spoke: - Advised that a document was being translated that would be shared early the following week, document would be in relation to strategic enforcement strategies for illegal occupations or blockades. - Need to maximize enforcement under the <i>Criminal Code</i> and transportation legislation. - Encourage police to lay charges, prosecutors to maximize penalties. - Publicize charges and when demonstrators are fined. - Have a strategy to procure tow trucks to assist in enforcement. Haley Crichton (senior official, Nova Scotia) wrote in the “chat” feature of the online meeting that police with Class 1 licenses were being moved to the border in order to be able to move trucks if drivers were arrested. Rob Cameron (Assistant Deputy Minister, Saskatchewan) wrote a question in the “chat” feature: “Will the document with “options” also contain a review or evaluation of the constitutional and statutory impacts or issues with the cross jurisdictional issues”? - Response from Aaron McCorie – “Rob, no. The way it is framed it’s about using the authorities that you have within your jurisdiction.” Source: SAS00000015: Meeting notes from FPT CPPC secretary Trevor Thompson.
2022.02.16	Meeting chaired by Takal Dakalbab (Assistant Deputy Minister, Public Safety (Canada) and Haley Crichton (senior official, Nova Scotia).

The invitation for this meeting went out on February 14th (SAS00000018), along with an attachment entitled “Illegal Occupation/Blockades: Strategic Enforcement Strategy”, which was noted as a working draft, dated February 13th (SAS00000019). This is the document that was mentioned by Aaron McCrorie as forthcoming in the February 11th meeting. The document outlined a suggested strategic enforcement strategy in two parts: communications and enforcement. It did not address new powers pursuant to the *Emergencies Act*.

The meeting was originally scheduled for February 15th but was rescheduled to February 16th (SAS00000029). A summary of the meeting is as follows.

- Purpose of meeting was to provide an update since the proclamation of the emergency, address next steps, and any questions or concerns by the provinces.
- A briefing on the *Emergencies Act* and the new regulations and order was provided, indicating that they were intended to fill gaps in legislative authorities, and would be temporary.
- Would allow the direction of private agencies (towing companies) to remove blockades and infrastructure.
- Would allow for information and direction to be provided to financial institutions to prevent the funding of unlawful activities.
- Would allow designation of areas in advance of anticipated unlawful activity to restrict access.
- Noted that proclamation would be debated in the house and senate, 7 days to do so.
- Transport Canada (ADM McCrorie) stated that the fundamental intent of the measures is to communicate strongly that there will be consequences for unlawful actions.

	• It was noted that the CBSA was already in the process of securing 25 key crossings and ports. • During the roundtable, provincial officials had questions about matters including who would be authorized to act under the new powers under the <i>Emergencies Act</i>. Source: SAS00000044: Email from Michele Birns-Hahn, Ministry of Highways, to Ryan Cossitt (ADM, Highways) and Karri Kempf (ED, Highways) containing summary of meeting.
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(b) Meetings of the ADM-level table of the Council of Ministers Responsible for Transportation and Highway Safety: Feb 4, 8.

2022.02.04	Meeting requested and led by Transport Canada. Invitation noted it was regarding potential mitigation measures in light of current trucking protests (SAS00000008). • Purpose of the meeting was to have a better understanding of what was going on across the country, and how circumstances were being dealt with, what measures have been or could be employed. • B.C. indicated that there were rolling protests occurring there and that police were dealing with them as they occurred. One traffic jam was caused for about 15 minutes. • Alberta indicated that it was actively managing the situation at the Coutts border crossing, and that the RCMP have been managing the situation, but may not be able to resolve it. RCMP negotiations had led to some improved traffic flow.
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	• Saskatchewan advised that there was not a lot occurring in the province. A convoy may be arriving at the Legislative grounds in Regina, and might stay for some time. Enforcement through ticketing would be a policing matter. • Manitoba advised that there was rolling convoy at Emerson and a protest at the legislative grounds in Winnipeg ongoing. The police were able to deal with matters. • Ontario indicated that there was a protest planned for Toronto on the weekend, and that the focus was on crowd management and safety. Ontario indicated that it was working with police to provide sign and infrastructure supports, for directing traffic. Enforcement through ticketing or charges was for the police. • Quebec indicated that they had learned lessons from what happened in Ottawa and were following what was/might occur in Quebec City during Carnival closely. • Other jurisdictions provided some information on what had occurred or might be expected to occur, but did not express concern about management. Source: SAS00000009: Email from Michele Birns-Hahn, Ministry of Highways, to Ryan Cossitt (ADM, Highways) and Karri Kempf (ED, Highways) containing summary of meeting.
2022.02.08	Saskatchewan received an invitation to attend this meeting, scheduled for Tuesday February 8 at 11:00 a.m. EST to continue the February 4th discussion about provincial and territorial statutes which might be employed for road safety infractions related to convoy demonstrations and protests (SAS00000013).

	• Aaron McCrorie (Transport Canada) provided an update on what was discussed at the FPT CPPC ad hoc meeting on February 7th. • Discussion occurred amongst attendees of whether a common communication strategy might be beneficial regarding activity that is unlawful, because participants may not understand the consequences. Sources: SAS00000105: Email from Karri Kempf, Ministry of Highways, to Michelle Birns-Hahn containing Ms. Kempf's notes from the meeting. SAS00000104: Email from John Pearson to Karri Kempf and others circulating messaging used by NWT.
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(c) First Ministers' Meeting with Prime Minister and others: Feb 14.

2022.02.14	The Government of Saskatchewan's evidence regarding this meeting is discussed in Part III of this report.
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(d) FPT meetings of the Deputy Ministers responsible for intergovernmental affairs: Feb 15, 17.

2022.02.15	Canada (Privy Council Office) led this meeting and provided information, including: • The national situation remained precarious in spite of some progress over the past few days. Coutts, AB had been cleared, but Emerson, MB was still blocked. Ottawa had less protestors than on the weekend, but there was little progress from the weekend, and some participants were noted to have weapons.
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- The Act was invoked to provide additional tools for police to use. A brief description of these was given (e.g., ability to prevent access to areas identified as critical infrastructure, compel tow trucks to assist, disrupt financing of unlawful activity by freezing accounts).
- Confirmed in response to a question from Manitoba that Cabinet met on Sunday night (Feb 13) to discuss the potential use of the Act.
- Indicated that three incident response group meetings had been chaired by the Prime Minister since Thursday (Feb 10).
- Indicated that on Sunday it became clear that more authority would be needed.
- Indicated that the financial measures needed to be able to be enforced Canada-wide.
- Indicated that police would be able to provide a list of participants to banks for them to stop operations with particular accounts.
- Indicated that documents would be tabled in Parliament, and use of the Act would be debated.

Information related from the provinces included:

- Manitoba indicated that the first mention of the *Emergencies Act* being considered was during the First Minister's call, and in media reports, and questioned the adequacy of the consultation, indicating that what occurred was not similar to the consultation which occurred in 2020 (re: Covid-19). Manitoba questioned how the blockade at Emerson was beyond police capacity without invoking the Act.
- Alberta indicated that the Coutts blockade was largely resolved before the *Emergencies Act* was invoked.

Source: **SAS000000024**: Meeting notes of Andrew Dunn, Executive Director of Canadian Intergovernmental Affairs, Government of Saskatchewan.

2022.02.17	• This meeting was an opportunity to provide an update on the emergency proclamation and the opportunity to ask questions. • It was noted that late Tuesday evening (15th) the Premiers were each sent a letter explaining the federal government’s rationale for having invoked the <i>Emergencies Act</i>, and that debate had commenced in the House of Commons regarding the Act’s invocation. • The federal officials indicated that they would be sending two documents out which had been placed before the House, the first dealing with the rationale for invoking the Act and the second dealing with consultations which had occurred beforehand. These documents were sent the next day, February 18th. • Quebec indicated that the Ontario Provincial Police had asked for support from the Surete Quebec. • Manitoba asked if there were any active border closures, and the federal official(s) indicated that there were not. Sources: SAS00000046: Meeting notes of Leah Lopez, Senior Intergovernmental Officer, Canadian Intergovernmental Relations, Government of Saskatchewan. SAS00000049: Email on behalf of Michael Vandergrift to Deputy Minister of Intergovernmental Affairs Ashley Metz and others, attaching “English Documents – Emergencies Act.pdf”. SAS00000050: Documents referred to and attached in SAS00000049.
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(e) FPT Meeting of the Ministers responsible for Justice and Public Safety: Feb 23.

2022.02.23	After a welcome and introductions on February 23rd, the first substantive matter addressed was an update on circumstances surrounding the use of the <i>Emergencies Act</i>. This was led by Federal Public Safety Minister Mendicino.
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	• Minister Mendicino indicated that on advice from law enforcement, the federal government had to create new tools under the <i>Emergencies Act</i> for use in a time-limited, concentrated way. Minister Mendicino indicated that law enforcement could designate “no-go” zones near critical infrastructure, commandeer equipment like tow trucks and freeze financial accounts. He also indicated that the federal government didn’t want to use the <i>Emergencies Act</i>, but that it was necessary. • Concerns were expressed from Quebec that the legal obligation to consult with the provinces and territories had not been satisfied by the meeting on February 14, 2022. • Manitoba agreed with Quebec and suggested regional application of the Act rather than national application could have been used. Manitoba noted that the police could deal with circumstances there under existing legislation, without the <i>Emergencies Act</i>. • Alberta indicated that additional RCMP resources from B.C. were used to resolve the Coutts blockade, but everything that needed to be done could be done under provincial legislation and the <i>Criminal Code</i>. The federal proclamation was not needed in Alberta. • Nova Scotia indicated that redeployment of officers from Nova Scotia to Ottawa left the province short on officers, and that more consultation was required before the <i>Emergencies Act</i> was used. • British Columbia indicated that they were fine with the consultation that took place and agreed with the use of the <i>Emergencies Act</i>.
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	• Minister Lametti indicated that he believed the consultation requirement was met and that he was prepared to defend how it was done. He indicated that consultation included all interactions with police, officials, and ministers. In his view, the order supplemented police powers and did not take them away from the provinces or territories. He indicated that the ongoing use of the Act was being evaluated in real time. Sources: SAS000000057.0001-0002: Notes of Dale Tesarowski, Executive Director, Ministry of Justice and Attorney General (SK), summarizing the relevant portion of the meeting. SAS00000139.0001-0003: Notes of Kylie Head, Q.C., Assistant Deputy Attorney General, Ministry of Justice and Attorney General (SK), summarizing the relevant portion of the meeting.
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Saskatchewan Provincial Emergency Operations Centre

Situation Report

Event: Trucker Freedom Convoy – Saskatchewan Legislative Building Demonstration

Location: Regina

Current as of: February 5th, 2022 08:00 hrs

Notification Type: ☒ Initial ☐ Update ☐ Final

Notification #: 1

Pr-EOC Activation Level: 3b

Current Level	Operational Level Description
	Level 5 – Routine Operation, Local Response/Local or Municipal EOC activated
	Level 4 – Enhanced Operation, District Response/District EOC activated
X	Level 3b – Virtual Operation, Multi District Response (Key Ministries)/Pr-EOC activated
	Level 3a – Full Operation, Multi District Response (All Ministries)/Pr-EOC activated
	Level 2 – Provincial Response/Provincial EOC activated
	Level 1 – National/International Response/Provincial EOC activated

NOTE: Situation Reports are intended “NOT FOR DISTRIBUTION”, unless otherwise specified. If you have questions regarding the information contained in this report, please contact the sender. This situation report has been compiled with information valid at the time indicated above.

CURRENT SITUATION

- Current weather: Periods of light snow. Wind northwest 20 km/h becoming light early this morning. High minus 6. Wind chill minus 11 this morning and minus 18 this afternoon.
- A Trucker Freedom Convoy is planned to occur at the Saskatchewan Legislature building in Regina, SK on February 5th, 2022 beginning at 13:00 hrs.
- The group is opposed to current COVID-19 mandates, and their intention is to occupy the space until a desirable resolution is reached.
- Various concerns have been raised regarding the occupation of the space, including traffic issues and potential public safety impacts.
- The Frost Festival is running concurrently in Regina from February 4th-10th.
- There is also a counter protest planned to occur in front of the Legislature February 5th.
- Preparation and planning is occurring to address, manage, and mitigate potential public safety impacts.

- Agencies involved are the Regina Police Service, Provincial Capital Commission, Ministry of Government Relations, Ministry of Highways, Ministry of Environment, SaskBuilds and Procurement, and Saskatchewan Public Safety Agency.
- Regina Police Service (RPS) is Incident Command, with on scene commanders to report back to the Command Center, located at RPS Headquarters.
- Regina Emergency Measures Organization (EMO) is not currently activated.

Regina Police Service:

- RPS's operational plan begins at 21:00 February 4th, with on shift rotation through to Monday morning.
- Starting at 21:00, February 4th, 9 RPS members will be onsite at the legislative grounds, controlling entrances.
- The number of potential rally participants is unknown and intelligence is spotty at this time.
- All resources or manpower arriving on scene must report to RPS communications center or the on-scene command sergeant.

Provincial Capital Commission:

- Ministry of Environment and Saskatchewan Highway Patrol are assisting to construct and man barricades along Legislature Drive and at 2 intersections on Albert Street.
- Some of the plastic barricades have been damaged or destroyed by unknown persons.
- 2 Community Safety Officers (CSO's) are on shift; one overnight February 4th, and one to come on shift at 09:00 February 5th.

Corrections, Policing and Public Safety

- Receiving support from Regina Police Service, Ministry of Environment, Provincial Capital Commission, and Saskatchewan Highway Patrol.

Ministry of Environment:

- Staff are available and on duty for the weekend, with 2 Conservation Officers working 12 hour shifts from 09:00-21:00 on both Saturday and Sunday to supplement RPS resources.
- Nothing planned past Sunday, but available to assist should additional resources be required beyond then.

SaskBuilds and Procurement:

- Have some concerned staff who were working when protestors showed up as the barricades were being set up.
- Offering use of on-site Powerhouse to any of the agencies present who require access to the facility.

Ministry of Government Relations Communications:

- Coordinating communications for this event.
- Media has largely been focusing on the pursuit of public safety for the Frost Festival, and not infringing on protesting rights.
- News release went out at 11:00 February 4th, and there are no other plans for further communications at this time.
- Concerns raised regarding access from ministry staff who need to work over the weekend, or Monday.
- Will monitor the need for internal communications, advising staff not to confront protestors on Monday.
- Will advise if communications support is required from SPSA, should things escalate.

- Don't want to discourage people from attending the area as there is a festival going on, but will communicate any delays.

Ministry of Highways Communications:

- Can assist with any information needs such as traffic impacts on major routes etc, as they have a good sized social media following, signage, etc..

CRITICAL ISSUES/CHALLENGES/PROBLEMS

- There is an approved permit for a counter protest February 5th in front of the Legislature by a political party, separate from the rally, as well as the Frost Festival February 4th- 10th.

Regina Police Service:

- If protest trucks show up and are unable to get into the legislature grounds, they may designate another location to protest. RPS may need to reach out for assistance if it escalates too much.

Provincial Capital Commission:

- Protestors have threatened to move concrete barricades with chains and trucks.
- This will be closely monitored.

SaskBuilds and Procurement

- Concerns regarding traffic needing to come in and out of Legislative Building over the weekend, which could become an issue with the protestors present.
- Staff are worried about access to the grounds Monday.

ANTICIPATED PRIORITIES/ACTIVITIES

Regina Police Service

- On scene command to set up on-scene the morning of February 5th.
- An interoperability channel will be selected and announced, once incident command is on scene.
- At 12:00 February 5th, 21 crowd control members and 8 traffic control members will be on scene at the legislature grounds and other sites where the Frost Festival is occurring to deal with any congestion issues that may come up.

Corrections, Policing, and Public Safety

- Currently working on getting Safer Communities and Neighborhoods (SCAN) members additional authorities so they can be utilized. Use of SCAN members would likely be activated for operations beyond the weekend.

MEDIA

Map of barricade locations provided by Ministry of Government Relations Communications



Saskatchewan Provincial Emergency Operations Centre

Situation Report

Event: Trucker Freedom Convoy – Saskatchewan Legislative Building Demonstration

Location: Regina

Current as of: February 5th, 2022 19:00 hrs

Notification Type: ☐ Initial ☒ Update ☐ Final

Notification #: 2

Pr-EOC Activation Level: 3b

Current Level	Operational Level Description
	Level 5 – Routine Operation, Local Response/Local or Municipal EOC activated
	Level 4 – Enhanced Operation, District Response/District EOC activated
X	Level 3b – Virtual Operation, Multi District Response (Key Ministries)/Pr-EOC activated
	Level 3a – Full Operation, Multi District Response (All Ministries)/Pr-EOC activated
	Level 2 – Provincial Response/Provincial EOC activated
	Level 1 – National/International Response/Provincial EOC activated

NOTE: Situation Reports are intended “NOT FOR DISTRIBUTION”, unless otherwise specified. If you have questions regarding the information contained in this report, please contact the sender. This situation report has been compiled with information valid at the time indicated above.

CURRENT SITUATION

- **Weather:** Periods of light snow ending this evening then partly cloudy. 30 percent chance of flurries overnight. Wind northwest 30 km/h becoming light near midnight. Low minus 18. Wind chill minus 28 this evening and minus 21 overnight. Risk of frostbite.
- A Trucker Freedom Convoy is planned to occur at the Saskatchewan Legislature building in Regina, SK on February 5th, 2022 beginning at 13:00 hrs.
- The group is opposed to current COVID-19 mandates, and their intention is to occupy the space until a desirable resolution is reached.
- Various concerns have been raised regarding the occupation of the space, including traffic issues and potential public safety impacts.
- The Frost Festival is running concurrently in Regina from February 4th-10th.
- There is also a counter protest planned to occur in front of the Legislature February 5th.
- Preparation and planning is occurring to address, manage, and mitigate potential public safety impacts.

- Agencies involved are the Regina Police Service, Provincial Capital Commission, Ministry of Government Relations, Ministry of Highways, Ministry of Environment, SaskBuilds and Procurement, and Saskatchewan Public Safety Agency.
- Regina Police Service (RPS) is Incident Command, with on scene commanders to report back to the Command Center, located at RPS Headquarters.
- Regina Emergency Measures Organization (EMO) is not currently activated.

Regina Police Service:

- **Freedom rally/demonstration and the Regina Frost Festival occurring at the Legislative grounds, and possibly other Frost Festival locations.**
- **Regina Police Service Critical Incident Command is overseeing this operation out of RPS Headquarters.**
- **Out of town trucks mustering at Husky East, Coop Albert St South, and a Saskatoon convoy is staged south on Albert St. 9th Ave N.**
- **Approximate 300 people at the Legislative grounds at the peak of today's event , mainly in the area of Albert St/20th Ave.**
- **Crowd was calm – no significant issues.**
- **Approximately 250 vehicles at Husky House, joining with a group from Moose Jaw. Half the group plans to enter the city from South Albert, the other half enter from Wascana Pkwy/Broad St to College Ave.**
- **They intend to create a blockade as long as they are denied access to the Legislative grounds. Communication over truckers radio is that they plan to block right driving lanes and keep left lanes open for emergency vehicles.**
- **Public safety is priority.**
- **Downtown core and Warehouse areas are quiet.**
- **Confederation Park is busy.**
- **Resources:**
 - **6 members monitoring 4 access points (jersey barricaded) to the Legislative grounds**
 - **10 members monitoring traffic flow at major arteries around and leading to the Legislative grounds.**
 - **21 Public Safety Unit members (PSU) on foot at the Legislative grounds.**
 - **2 Ministry of Environment Conservation Officers**
 - **2 Provincial Capital Commission (PCC) members.**
 - **2 drone pilots providing overhead intelligence.**
- **Incident Command Center is up and running.**
- **Utilizing RPS radio system, liaising with Provincial Capital Commission (PCC), Ministry of Highways and Ministry of Environment.**
- **Communication was sent out at 11:00am advising citizens to avoid driving in the Albert, Broad, College to 23rd areas.**
- **RPS's operational plan begins at 21:00 February 4th, with on shift rotation through to Monday morning.**
- **Starting at 21:00, February 4th, 9 RPS members will be onsite at the legislative grounds, controlling entrances.**
- **The number of potential rally participants is unknown and intelligence is spotty at this time.**
- **All resources or manpower arriving on scene must report to RPS communications center or the on-scene command sergeant.**

Provincial Capital Commission:

- PCC will continue to have one Community Safety Officer (CSO) on site at Hill Street Barricades/entry point through weekend.
- Only infrastructure staff, some FROST management and Ministry of Government Relations Media management will be granted access, as well as any MLA's in vehicles.
- Volunteers and others are being directed to walk into Legislative Precinct.
- Social media live feed from 14:30 hrs indicated protestors won't remove barricades as they do not want to risk charges.
- Ministry of Environment and Saskatchewan Highway Patrol are assisting to construct and man barricades along Legislature Drive and at 2 intersections on Albert Street.
- Some of the plastic barricades have been damaged or destroyed by unknown persons.
- 2 Community Safety Officers (CSO's) are on shift; one overnight February 4th, and one to come on shift at 09:00 February 5th.

Corrections, Policing and Public Safety

- Continuing to monitor situation.

Ministry of Environment:

- Conservation Officers providing resources, throughout the weekend to help protect the grounds of the Legislature Building, and ensure public safety.
- Two officers on duty Saturday, Feb. 5, from 9 a.m. to 9 p.m. to man one of the six barricades on site.
- A second team of two officers will be on duty Sunday, Feb. 6, from 9 a.m. to 9 p.m.
- As of 1 p.m. Saturday, officers have reported no activity related to the freedom convoy.
- Nothing planned past Sunday, but available to assist should additional resources be required.

SaskBuilds and Procurement:

- Have some concerned staff who were working when protestors showed up as the barricades were being set up.
- Offering use of on-site Powerhouse to any of the agencies present who require access to the facility.

Ministry of Government Relations Communications:

- Will be on scene at Wascana Center through the day to manage media.
- Media are asking to go through barricades, are being directed to park and walk in.
- GR Communications to be contacted should any media show up.
- Coordinating communications for this event.
- Media has largely been focusing on the pursuit of public safety for the Frost Festival, and not infringing on protesting rights.
- News release went out at 11:00 February 4th, and there are no other plans for further communications at this time.
- Concerns raised regarding access from ministry staff who need to work over the weekend, or Monday.
- Will monitor the need for internal communications, advising staff not to confront protestors on Monday.

- Will advise if communications support is required from SPSA, should things escalate.
- Don't want to discourage people from attending the area as there is a festival going on, but will communicate any delays.

Ministry of Highways Communications:

- Can assist with any information needs such as traffic impacts on major routes etc, as they have a good sized social media following, signage, etc..

CRITICAL ISSUES/CHALLENGES/PROBLEMS

Regina Police Service:

- **Numbers of people are currently manageable at the Legislature (approx. 300) as seen from drone photos. No major traffic concerns reported at this time.**
- **Convoys organizing to block the right driving lanes of a loop north on Albert, east on College, south on Broad St and west on 23rd Ave (single lane traffic), back to Albert St. Left driving lane to be left open for emergency vehicles.**
- **Members are monitoring and developing a traffic plan.**
- If protest trucks show up and are unable to get into the legislature grounds, they may designate another location to protest. RPS may need to reach out for assistance if it escalates too much.

Provincial Capital Commission:

- **Monitoring Hill Avenue for protest traffic.**
- **Emergency Vehicles access (EMS/Fire/Police) to Leg Building, Walter Scott building into coming week if protest continues.**
- **Emergency and public vehicle access through park from Hill Avenue to Lakeshore Drive to Broad Street unless decision made to curtail that access for duration of protest.**
- **CSO staff will need time off; unable to sustain a prolonged situation; noted for future planning should protest continue past weekend.**
- Protestors have threatened to move concrete barricades with chains and trucks.
- This will be closely monitored.

Ministry of Environment

- **Additional resources can be made available upon request.**

SaskBuilds and Procurement

- Concerns regarding traffic needing to come in and out of Legislative Building over the weekend, which could become an issue with the protestors present.
- Staff are worried about access to the grounds Monday.

SERVICE/STAKEHOLDER IMPACTS

Provincial Capital Commission

- Gov of Sask Staff for Legislative Building, Maintenance, Powerhouse and Walter Scott building impacted and may continue to be impacted into the coming week depending on the situation.
- Maintenance Enforcement may advise clients to attend from across Albert Street.

ANTICIPATED PRIORITIES

Provincial Capital Commission

- Continued safety for all officers and public in area.

Ministry of Environment

- Maintain a uniformed presence at one of the six barricades/entry points to the Legislature grounds.
- Continue to maintain and ensure public safety.

Regina Police Service

- On scene command to set up on-scene the morning of February 5th.
- An interoperability channel will be selected and announced, once incident command is on scene.
- At 12:00 February 5th, 21 crowd control members and 8 traffic control members will be on scene at the legislature grounds and other sites where the Frost Festival is occurring to deal with any congestion issues that may come up.

Corrections, Policing, and Public Safety

- Currently working on getting Safer Communities and Neighborhoods (SCAN) members additional authorities so they can be utilized. Use of SCAN members would likely be activated for operations beyond the weekend.

PLANNED ACTIVITIES

Regina Police Service

- Crowd and traffic management.

Provincial Capital Commission

- Scheduling into next week based on needs and resource availability.

Ministry of Environment

- The Conservation Officer service will provide resources through the weekend; if the protest extends into next week, plans will be put in place to support the operation for as long as required.

Ministry of Corrections, Policing, and Public Safety

- Safer Communities and Neighborhoods Special Constable Appointment being updated to allow enforcement of non-core responsibility statutes. Can currently enforce The Safer Communities and Neighborhoods Act, The Witness Protection Act and The Civil Forfeiture Act, 2009.

MEDIA

Map of barricade locations provided by Ministry of Government Relations Communications



Saskatchewan Provincial Emergency Operations Centre

Situation Report

Event: Trucker Freedom Convoy – Saskatchewan Legislative Building Demonstration

Location: Regina

Current as of: February 6th, 2022 20:00 hrs.

Notification Type: ☐ Initial ☒ Update ☐ Final

Notification #: 3

Pr-EOC Activation Level: 3b

Current Level	Operational Level Description
	Level 5 – Routine Operation, Local Response/Local or Municipal EOC activated
	Level 4 – Enhanced Operation, District Response/District EOC activated
X	Level 3b – Virtual Operation, Multi District Response (Key Ministries)/Pr-EOC activated
	Level 3a – Full Operation, Multi District Response (All Ministries)/Pr-EOC activated
	Level 2 – Provincial Response/Provincial EOC activated
	Level 1 – National/International Response/Provincial EOC activated

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CURRENT SITUATION

- **Weather:** Partly cloudy. 60 percent chance of light snow early this evening. Fog patches dissipating this evening. Wind becoming southwest 20 km/h this evening. Low minus 4. Wind chill minus 5 this evening and minus 10 overnight.
- A Trucker Freedom Convoy and protestor demonstration is occurring near the Saskatchewan Legislature buildings.
- The group is opposed to current COVID-19 mandates, and their intention is to occupy the space until a desirable resolution is reached.
- There are concerns regarding the occupation of the space, including traffic issues and potential public safety impacts.
- The Frost Festival is running concurrently in Regina from February 4th-10th.
- Agencies involved are the Regina Police Service, Provincial Capital Commission, Ministry of Government Relations, Ministry of Highways, Ministry of Environment, SaskBuilds and Procurement, and Saskatchewan Public Safety Agency.

- Regina Police Service (RPS) is Incident Command, with on scene commanders to report back to the Command Center, located at RPS Headquarters.
- Regina Emergency Measures Organization (EMO) is not currently activated.

Regina Police Service:

- 24 bylaw tickets were given to vehicles parked on Albert Street, Saturday evening.
- RPS Traffic members continue to monitor the protestors and traffic in and around the area.
- Continuing to support the Provincial Capital Commission with resources present at barricades.
- Allegation of egging during the night, but currently no active investigations.
- Media release in regards to ticketing to go out Monday, Feb7th.

Provincial Capital Commission:

- Working on resourcing additional support.
- Barriers continue to be manned, and a CSO is on site.
- Examining resource needs going into Monday and how long the barricades will remain in place.
- Send out messaging to employees regarding access into precinct on Monday with a reminder to staff to have ID cards on-hand.
- Ministry of Government Relations Communication Services will assist with messaging.
- Protestors planning on having a large bonfire and pig roast the evening of February 6th.

Corrections, Policing and Public Safety:

- Continuing to monitor the situation.

Ministry of Environment:

- As of 1 p.m. Sunday, officers are reporting no activity related to the demonstration/convoy.
- Two conservation officers have been requested to support the PCC manning barricades Sunday evening. (9 p.m. to 9 a.m. Monday).
- Two officers will be available for a 12-hour day shift on Monday, starting at 9 a.m.

SaskBuilds and Procurement:

- Considering adding second access on Hill/Memorial as a staffing access points.
- Staff must show government ID to enter.
- Offer to continue using the Powerhouse for on scene staff.

Ministry of Government Relations Communications:

- Media more focused on covering the FROST festival.
- An external media advisory is planned, to inform public that barricades will remain.
- Will send out internal communications to advise staff that barricades will remain in place, bring ID and plan more time to get into work in Monday morning.

- Festival goers instructed to park outside the perimeter and walk in.
- Lots of media inquiries regarding the barricades, as well as a request to RPS communications regarding alleged egging incidents.
- Press gallery has received communications email from Legislative Assembly, stating media must show credentials to get through checkpoints and access building.

Legislative Assembly

- Protesters indicating that they intend to make applications to have barricades removed.
- Staff are will be instructed to have government ID present and expect delays at barricades.
- Some meetings planned for tomorrow may be moved to Saskatoon.

Saskatchewan Public Safety Agency

- Have several non-enforcement resources available to assist with staffing, such as Emergency Services Officers, Emergency Response Team Members, and Protection Officers.
- Have equipment resources available such as the mobile command post, which is located in Prince Albert.
- Fire inspectors could possibly assist if required.
- If SPSA resources are required, resource requests can be submitted through PEOC planning.

CRITICAL ISSUES/CHALLENGES/PROBLEMS

Regina Police Service:

- Protestors were upset with tickets and verbally abusive, but no physical confrontations occurred.

Provincial Capital Commission:

- Monitoring Hill Avenue for protest traffic.
- Resourcing is a concern, however this is coming together. Any change in direction of barrier placement will impact resourcing.
- Legislative Building Manager is creating another entry for Monday morning staff – this has been communicated to RPS through the Watch Commander.

Corrections, Policing and Public Safety:

- SCAN Officers have limited authorities. The Special Constable Appointment would require updating to provide more authority.

Ministry of Environment:

- Staffing may become a challenge if the operation continues into next week.

Ministry of Highways:

- Concerns regarding Saskatchewan Highway Patrol Officers having the correct appointments to be on scene should enforcement actions be required.
- A request for assistance to the Provincial Response Team (PRT) is required to deploy their officers.

SERVICE/STAKEHOLDER IMPACTS

Provincial Capital Commission:

- Maintenance Enforcement may advise clients to attend from across Albert Street.
- Gov. of Sask. staff at Legislative Building, Maintenance Enforcement, Powerhouse and Walter Scott Building will be impacted into the coming week depending on the situation.
- Staff will need time off. Scheduling into next week is developed to allow time off with support from other enforcement personnel (Sask. Highway Patrol, Ministry of Environment, Corrections, Policing and Public Safety)
- Impact of RPS enforcement is unknown.

ANTICIPATED PRIORITIES

Regina Police Service:

- Continued priorities of public safety for all in and around the protest and PCC area.

Provincial Capital Commission:

- Continued safety for all officers and public in area.
- Emergency Vehicles access (EMS/Fire/Police) to Leg Building and Walter Scott buildings if the protest extends into the week.
- Emergency and public vehicle access through park from Hill Avenue to Lakeshore Drive to Broad Street, unless decision is made to limit that access point for duration of protest.

PLANNED ACTIVITIES

Regina Police Service

- Preparing for further enforcement action Sunday evening.
- Additional resources will be called in to assist as required, will be led by the Incident Commander.

Provincial Capital Commission

- Scheduling into the week based on needs and what other resources are available.

Ministry of Environment

- The Conservation Officer service will reassess the situation on Monday to determine how many additional resources can be provided into the week.

Ministry of Corrections, Policing, and Public Safety

- Safer Communities and Neighborhoods Special Constable Appointment being updated to allow enforcement of non-core responsibility statues. Can currently enforce The Safer Communities and Neighborhoods Act, The Witness Protection Act and The Civil Forfeiture Act, 2009.

Saskatchewan Provincial Emergency Operations Centre

Situation Report

Event: Trucker Freedom Convoy – Saskatchewan Legislative Building Demonstration

Location: Regina

Current as of: February 7th, 2022 18:30 hrs.

Notification Type: ☐ Initial ☒ Update ☐ Final

Notification #: 4

Pr-EOC Activation Level: 3b

Current Level	Operational Level Description
	Level 5 – Routine Operation, Local Response/Local or Municipal EOC activated
	Level 4 – Enhanced Operation, District Response/District EOC activated
X	Level 3b – Virtual Operation, Multi District Response (Key Ministries)/Pr-EOC activated
	Level 3a – Full Operation, Multi District Response (All Ministries)/Pr-EOC activated
	Level 2 – Provincial Response/Provincial EOC activated
	Level 1 – National/International Response/Provincial EOC activated

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CURRENT SITUATION

- **Weather:** A few clouds. Wind southwest 20 km/h gusting to 40 becoming northwest 40 gusting to 60 near midnight. Low minus 2. Wind chill minus 11 overnight.
- A Trucker Freedom Convoy and protestor demonstration is occurring near the Saskatchewan Legislature buildings.
- The group is opposed to current COVID-19 mandates, and their intention is to occupy the space until a desirable resolution is reached.
- There are concerns regarding the occupation of the space, including traffic issues and potential public safety impacts.
- The Frost Festival is running concurrently in Regina from February 4th-10th.
- Agencies involved are the Regina Police Service, Provincial Capital Commission, Ministry of Government Relations, Ministry of Highways, Ministry of Environment, SaskBuilds and Procurement, and Saskatchewan Public Safety Agency.

- Regina Police Service (RPS) is Incident Command, with on scene commanders to report back to the Command Center, located at RPS Headquarters.
- Regina Emergency Measures Organization (EMO) is not currently activated.

Regina Police Service:

- Enforcement plan undertaken 7pm February 6th.
- Some people moved out on their own at the sight of tow truck.
- Most protestors left by midnight, while the event organizer remained.
- No indication that anyone has returned.
- Two tow truck companies were called to assist, but one left after the event organizer instructed friends to bombard the companies with calls.
- One company stayed on scene, and one vehicle was seized.
- Heavy hauler was on scene, but it was not needed.
- Words were exchanged with protestors, but no physical confrontation occurred.
- Approximately 20 RPS members; 14 crowd control, and 6-8 traffic members were on scene for the enforcement.
- 30 parking tickets, and a few Summary Offence Tickets were issued.
- RPS Media release went out the morning of February 7th.

Provincial Capital Commission:

- Getting staff through the entrance points went well this morning.
- Concrete barricades have opened up on Memorial Way and no significant delays on Avenue D.
- Conservation Officers and Highway Traffic Officers on scene today.

Ministry of Environment:

- Prepared to provide Conservation Officer staffing into the rest of the week, and beyond if necessary.
- Quiet day with no reported issues.

SaskBuilds and Procurement:

- Barricades will be in place until at least until the end of the week, and recommending they stay in place until the end of the Frost Festival, February 13th.
- City can augment with moving barricades if necessary.
- Entrance points went well today; no delays were experienced and received good feedback.

Ministry of Government Relations Communications:

- Lots of media calls overnight however, the news release answered lots of questions.
- Event organizer posted video stream of enforcement action.
- As decisions are made, internal communications may go out, but no public communications likely until the weekend.
- News release February 6th stated barricades will remain into the week.

saskatchewan.ca

Legislative Assembly

- Business as usual.
- LAS opposition working remotely February 7th.
- Protestor group appear to be very disorganized.

CRITICAL ISSUES/CHALLENGES/PROBLEMS

Provincial Capital Commission:

- The biggest challenge continues to be resources.
- Canada Post employee unhappy with the barricades as it impacted them doing their job.

SERVICE/STAKEHOLDER IMPACTS

Corrections, Policing and Public Safety

- SCAN members have a new appointment providing the authorities required to assist with the staffing of barricades.
- The Deputy Director of SCAN will contact the Sergeant of the Provincial Capital Commission Community Safety Officer (PCC CSO) Program for scheduling.

ANTICIPATED PRIORITIES

Provincial Capital Commission:

- Filling scheduling gaps.

PLANNED ACTIVITIES

Provincial Capital Commission

- Scheduling into the week based on needs and what other resources are available.

Saskatchewan Provincial Emergency Operations Centre

Situation Report

Event: Trucker Freedom Convoy – Saskatchewan Legislative Building Demonstration

Location: Regina

Current as of: February 8th, 2022 16:30 hrs.

Notification Type: ☐ Initial ☒ Update ☐ Final

Notification #: 5

Pr-EOC Activation Level: 3b

Current Level	Operational Level Description
	Level 5 – Routine Operation, Local Response/Local or Municipal EOC activated
	Level 4 – Enhanced Operation, District Response/District EOC activated
X	Level 3b – Virtual Operation, Multi District Response (Key Ministries)/Pr-EOC activated
	Level 3a – Full Operation, Multi District Response (All Ministries)/Pr-EOC activated
	Level 2 – Provincial Response/Provincial EOC activated
	Level 1 – National/International Response/Provincial EOC activated

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CURRENT SITUATION

- **Weather:** 30% chance of flurries - NW winds 50-70 km/hr – diminishing 30-50 this afternoon. Temps around 0. Tonight winds diminish, low of -4.
- A Trucker Freedom Convoy and protestor demonstration is occurring near the Saskatchewan Legislature buildings.
- The group is opposed to current COVID-19 mandates, and their intention is to occupy the space until a desirable resolution is reached.
- There are concerns regarding the occupation of the space, including traffic issues and potential public safety impacts.
- The Frost Festival is running concurrently in Regina from February 4th-10th.
- Agencies involved are the Regina Police Service, Provincial Capital Commission, Ministry of Government Relations, Ministry of Highways, Ministry of Environment, SaskBuilds and Procurement, and Saskatchewan Public Safety Agency.

- Regina Police Service (RPS) is Incident Command, with on scene commanders to report back to the Command Center, located at RPS Headquarters.
- Regina Emergency Measures Organization (EMO) is not currently activated.

Regina Police Service:

- Currently, all quiet. No available intelligence on protestors future plans.
- Provided 4 special duty members to assist in maintaining security of Leg grounds.

Saskatchewan Public Safety Agency Communications:

- The provincial requirement to provide proof of vaccination or negative tests in Saskatchewan businesses, workplaces and other public venues will end this Monday, February 14 at 12:01am.
- The remaining public health orders requiring masking in indoor public spaces will remain in effect until the end of February.
- eHealth Saskatchewan will continue to make proof of vaccination records and QR codes available to Saskatchewan residents for use where needed including for travel or in other jurisdictions.

Provincial Capital Commission:

- Staffing issue, particularly with nights shifts. Requirements are: February 8th 2-3 night shift, February 9th 3 night shift, February 10th 3 night shift, February 11th 3 night shift, February 12th 4 night shift, February 13th 1 day 5 night, February 14th 4 day 5 night, February 15th 4 day 4 night. At this time they must have Peace Officer Status.
- At this time they must have Peace Officer Status.
- Scan members do not have PPSTN radios. A request for radios to be delivered has been made to SPSA.

Ministry of Environment:

- Able to provide 2 staff per day to Sunday. Night shifts are an issue, however, will inquire if anyone is available.
- There are only 3 Conservation officers in Regina. Bringing in officers from other areas such as Fort Qu'Appelle, Moose Jaw and Weyburn.

SaskBuilds and Procurement:

- Barricades will remain in place until the end of the FROST festival.

Ministry of Government Relations Communications:

- Media coverage is dying down, but an increase in harassing calls to PCC staff.

Legislative Assembly

- Business as usual.
- Protestor group fracturing, however, it is anticipated that once the barricades come down, they will have some type of occupation out front.

CRITICAL ISSUES/CHALLENGES/PROBLEMS

Provincial Capital Commission:

- The biggest challenge continues to be resources.

SERVICE/STAKEHOLDER IMPACTS

Corrections, Policing and Public Safety

- SCAN members appointment amended providing the authorities required to assist with the staffing of barricades.
- SCAN members are unable to provide staff for night shifts but can augment day shifts.

ANTICIPATED PRIORITIES

Provincial Capital Commission:

- Filling scheduling gaps.

PLANNED ACTIVITIES

Provincial Capital Commission

- Scheduling into the week based on needs and what other resources are available.

Saskatchewan Provincial Emergency Operations Centre

Situation Report

Event: Trucker Freedom Convoy – Saskatchewan Legislative Building Demonstration

Location: Regina

Current as of: February 9th, 2022 16:30 hrs.

Notification Type: ☐ Initial ☒ Update ☐ Final

Notification #: 6

Pr-EOC Activation Level: 3b

Current Level	Operational Level Description
	Level 5 – Routine Operation, Local Response/Local or Municipal EOC activated
	Level 4 – Enhanced Operation, District Response/District EOC activated
X	Level 3b – Virtual Operation, Multi District Response (Key Ministries)/Pr-EOC activated
	Level 3a – Full Operation, Multi District Response (All Ministries)/Pr-EOC activated
	Level 2 – Provincial Response/Provincial EOC activated
	Level 1 – National/International Response/Provincial EOC activated

NOTE: Situation Reports are intended “NOT FOR DISTRIBUTION”, unless otherwise specified. If you have questions regarding the information contained in this report, please contact the sender. This situation report has been compiled with information valid at the time indicated above.

CURRENT SITUATION

- **Weather:** A mix of sun and cloud. Fog patches dissipating this morning. Wind up to 15 km/h. High minus 1. Wind chill minus 14 this morning and minus 5 this afternoon. UV index 1 or low.
- A Trucker Freedom Convoy and protestor demonstration is occurring near the Saskatchewan Legislature buildings.
- The group is opposed to current COVID-19 mandates, and their intention is to occupy the space until a desirable resolution is reached.
- There are concerns regarding the occupation of the space, including traffic issues and potential public safety impacts.
- The Frost Festival is running concurrently in Regina from February 4th-10th.
- Agencies involved are the Regina Police Service, Provincial Capital Commission, Ministry of Government Relations, Ministry of Highways, Ministry of Environment, SaskBuilds and Procurement, and Saskatchewan Public Safety Agency.

- Regina Police Service (RPS) is Incident Command, with on scene commanders to report back to the Command Center, located at RPS Headquarters.
- Regina Emergency Measures Organization (EMO) is not currently activated.

Regina Police Service:

- A few vehicles gathered on 31st Avenue and are being described as a “mini-rally”
- RPS Traffic members are monitoring.

Provincial Capital Commission:

- Majority of barricade shifts now covered through Sunday night.
- PPTN Radios arriving February 8th for the Safe Communities and Neighborhoods (SCAN) officers to use.

Ministry of Government Relations Communications:

- No new media requests.
- All ministries in the area are aware that the barricades will remain until Sunday.
- No incidents associated with the Frost Festival.

Legislative Assembly

- A semi is parked at 31st and Albert Street.
- Lots of attention shifted to the international border crossings.
- A meeting is scheduled Thursday, February 10th with stakeholders to determine what the barricade footprint will look like into the future
- Protestors are using apps Zello and Telegram Messenger to communicate.

CRITICAL ISSUES/CHALLENGES/PROBLEMS

Regina Police Service

- RPS has put out a call for special duty for members to work night shift to monitor the Leg grounds. All positions were filled.

Provincial Capital Commission

- Monitoring the long-term requirement to keep barricades in place.

PLANNED ACTIVITIES

- Group will meet again Friday to discuss plans going forward.
- There is consideration given to standing down meetings and communicating any potential impacts or issues through a 401, if needed.

Saskatchewan Provincial Emergency Operations Centre

Situation Report

Event: Trucker Freedom Convoy – Saskatchewan Legislative Building Demonstration

Location: Regina

Current as of: February 11th, 2022 16:00 hrs.

Notification Type: ☐ Initial ☒ Update ☐ Final

Notification #: 7

Pr-EOC Activation Level: 3b

Current Level	Operational Level Description
	Level 5 – Routine Operation, Local Response/Local or Municipal EOC activated
	Level 4 – Enhanced Operation, District Response/District EOC activated
X	Level 3b – Virtual Operation, Multi District Response (Key Ministries)/Pr-EOC activated
	Level 3a – Full Operation, Multi District Response (All Ministries)/Pr-EOC activated
	Level 2 – Provincial Response/Provincial EOC activated
	Level 1 – National/International Response/Provincial EOC activated

NOTE: Situation Reports are intended “NOT FOR DISTRIBUTION”, unless otherwise specified. If you have questions regarding the information contained in this report, please contact the sender. This situation report has been compiled with information valid at the time indicated above.

CURRENT SITUATION

- Weather: A mix of sun and cloud with 30 percent chance of light snow. Wind up to 15 km/h. High minus 14. Wind chill minus 26 this morning and minus 21 this afternoon. UV index 1 or low.

Regina Police Service:

- RPS is continuing to support the Provincial Capital Commission through special duty members at the barricaded sites around the Legislature through the weekend.
- Social media sources indicate that the Freedom convoy plans to leave Regina February 12th at noon to border crossing. (see posters below)

Provincial Capital Commission:

- Movement of barricades to begin Monday morning; the current entrances will be used until the barricades are relocated, with a new setup to be in place around noon.
- New barricade locations will be located at Legislative Drive and Memorial, Avenue D and E south of the Legislative Building.
- Partner resources will no longer be required as of Monday, Feb. 14
- Community Safety Officers (CSO's) will be utilized to staff the barricades through to February 20th, covering 24 hours a day.
- If information changes, other staffing/barricade options may have to be considered.

Ministry of Government Relations

- Senior officials conveying appreciation for work that is occurring.
- Commitment from executive government to continue with efforts.

Ministry of Government Relations Communications:

- Preparing an internal email and media release to support the barricade shift for Monday.
- Key messaging to ensure public and traffic safety throughout the grounds in coming weeks, and information on the success of measures during the Frost Festival and some new improved traffic and parking measures.

Corrections, Public Safety, and Policing

- Can assist with staffing February 21st and beyond if needed.

Ministry of Environment

- Will discuss staffing needs with the Provincial Capital Commission offline.

Legislative Assembly

- Continuing to work with external partners.

CRITICAL ISSUES/CHALLENGES/PROBLEMS

Provincial Capital Commission

- Scheduled CSO annual leave will impact staffing beyond February 20th, and may be looking for scheduling support depending on situation.

PLANNED ACTIVITIES

- Coordination calls to occur at 11:00am daily throughout the weekend between Regina Police Service, Ministry of Government Relations, Provincial Capital Commission, and Saskatchewan Legislature, facilitated by the Provincial Emergency Operations Center.

MEDIA

Images provided by the Regina Police Service





Saskatchewan Provincial Emergency Operations Centre

Situation Report

Event: Trucker Freedom Convoy – Saskatchewan Legislative Building Demonstration

Location: Regina

Current as of: February 14th, 2022 16:30 hrs.

Notification Type: ☐ Initial ☒ Update ☐ Final

Notification #: 8

Pr-EOC Activation Level: 3b

Current Level	Operational Level Description
	Level 5 – Routine Operation, Local Response/Local or Municipal EOC activated
	Level 4 – Enhanced Operation, District Response/District EOC activated
X	Level 3b – Virtual Operation, Multi District Response (Key Ministries)/Pr-EOC activated
	Level 3a – Full Operation, Multi District Response (All Ministries)/Pr-EOC activated
	Level 2 – Provincial Response/Provincial EOC activated
	Level 1 – National/International Response/Provincial EOC activated

NOTE: Situation Reports are intended “NOT FOR DISTRIBUTION”, unless otherwise specified. If you have questions regarding the information contained in this report, please contact the sender. This situation report has been compiled with information valid at the time indicated above.

CURRENT SITUATION

- Weather: Snow. Blowing snow in outlying areas this evening and after midnight. Amount 2 to 4 cm. Wind southeast 30 km/h gusting to 50. Low minus 15. Wind chill minus 21 this evening and minus 26 overnight.
- No significant activity observed over the weekend.
- Protest activity appears to be dwindling down in the Regina area.
- The Frost Festival wrapped up on February 13th, and messaging was released by Ministry of Government Relations Communications regarding re-positioning of barricades in the Legislature and park areas.
- Focus has shifted to possible convoys/protests at/near Saskatchewan border crossings, which potentially may occur over the upcoming weekend.

CRITICAL ISSUES/CHALLENGES/PROBLEMS

- No new critical issues/challenges/problems.

PLANNED ACTIVITIES

- Coordination call to occur at 11:00am Wednesday, February 16th, 2022.

MEDIA

Map provided by Ministry of Government Relations Communications (for internal use only)



SASKATCHEWAN RESPONSE TO INVOKING THE *EMERGENCY ACT*☐ Action Required☒ Information Only**Confidential:** ☒ Yes ☐ No**ISSUE**

- Saskatchewan Highway Patrol (SHP) activities related to trucker protests.

KEY MESSAGES

- Saskatchewan does not support the federal government's choice to invoke the *Emergencies Act* (Act)
- The SHP has been activated as part of the Provincial Response Team (PRT) by the Royal Canadian Mounted Police (RCMP) to assist with enforcement activities at border crossings in Saskatchewan.
- The SHP has specific expertise in commercial vehicle enforcement and will primarily provide subject matter expertise to the RCMP at this time.
- Saskatchewan values the vital role of truck drivers in ensuring Saskatchewan goods get to market and that the province's people have access to the goods they need.

IMPACTS

- The current order is silent on the role of provincial law enforcement agencies, however, the RCMP could continue to request SHP support.
- Provincial law enforcement agencies could be provided with more tools to restore order, including the ability to levy fines and make arrests.
- Section 19(3) of the Act ensures Canada does not unduly impair a province's ability to take any emergency measures.
- Section 20 of the Act ensures Canada does not reduce the Province's or Municipalities' ability to control or direct law enforcement agencies.

BACKGROUND

- On February 14, 2022, the Government of Canada invoked the Act. The Act gives powers to the Prime Minister and his cabinet to respond to four different types of emergency scenarios: public welfare (natural disasters, disease), public order (civil unrest), international emergencies, and war emergencies.
- The public order emergency grants the government the authority to apply the following temporary measures:
 - Regulating and prohibiting public assemblies, including blockades, other than lawful advocacy, protest, or dissent;
 - Regulating the use of specified property, including goods to be used with respect to a blockade;
 - Designating and securing places where blockades are to be prohibited (e.g., borders, approaches to borders, other critical infrastructure);
 - Directing specified persons to render essential services to relieve impacts of blockades on Canada's economy;

- Authorizing or directing specified financial institutions to render essential services to relieve the impact of blockades, including by regulating and prohibiting the use of property to fund or support the blockades;
 - Measures with respect to authorizing the RCMP to enforce municipal and provincial laws by means of incorporation by reference; and,
 - The imposition of fines or imprisonment for contravening on any of the measures declared under this public order emergency.
- Orders or regulations made by the Governor in Council pursuant to the Act shall be laid before the House of Parliament or to the Parliamentary Review Committee (PRC) within two sitting days after it's made or established.
- The PRC is made up of one member of the House of Commons from each party and at least one senator from each party in the Senate.
- The SHP has participated in provincial activities related to protests including staffing barricades at the provincial legislature.
- The SHP sent two officers to the Regway border crossing and the North Portal border crossing on February 12 and 13, 2022, at the request of the RCMP in response to protests planned at those locations.
- The SHP will send up to 17 officers to Estevan on February 18 as part of the PRT response to support RCMP enforcement activities related to a planned protest at the North Portal border crossing from February 18-21, 2022.
- Aviation may also be impacted nationally as a result of "slow roll" protests, which have been carried out in other jurisdictions interfering with access to airports.

North Portal Protests

Executive Brief

Saskatchewan Highway Patrol

Current as of 1600hrs, 16 Feb Thursday,
2022

Strategic Summary

32 hours

Protest planned for February 18th, 2022 at North Portal Border Crossing. Updated intel suggests protesters will arrive Feb 16th, 2022

Estimated 100 vehicles to arrive Feb 16th, 2022, estimated another 100 vehicles on Feb 18th, 2022 and 100 vehicles Feb 19th, 2022

Demonstration related to “Freedom Convoy 2022”

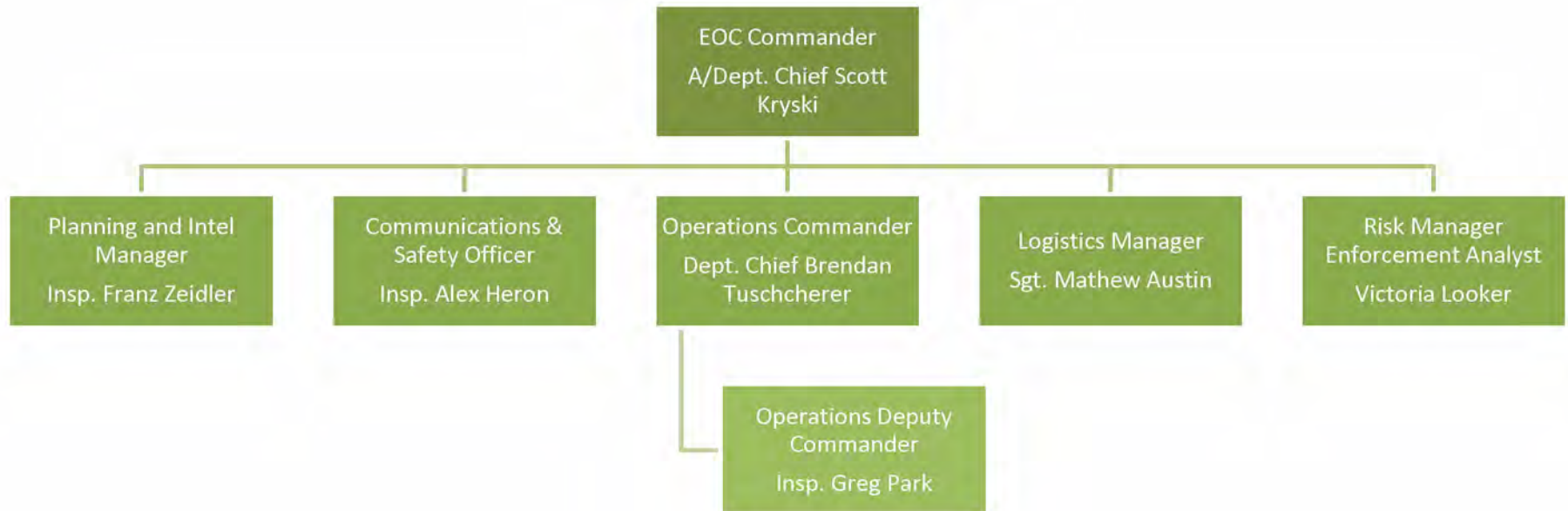
RCMP formally requested assistance from the SHP and its Traffic Officers

Due to similar protests, Coutts, AB border crossing remains closed & Emerson, MB border crossing has recently reopened

- Traffic Officers briefed at 1200 and deployed to begin initial shift at 1400 Feb 16th, 2022
- Anticipate local protesters and others coming from Emerson, MB, Coutts, AB, and other parts of Canada including Ottawa (not confirmed)
- Anticipating delays in border crossing services and traffic both North and South bound

<https://www.theglobeandmail.com/canada/article-saskatchewan-premier-asks-border-protesters-to-respect-the-freedoms-of/saskatchewan.ca>

SHP EOC Organizational Structure



Operational Summary

- SHP Emergency Operations Centre is activated to Level 3a (Limited Resource Deployment) as of 0800 Feb 15th, 2022, under SHP22.1.2.B.a.iii.a
- 19 Traffic Officers deployed to assist RCMP operations at North Portal
 - 1 Inspector
 - 5 Sergeants
 - 13 Traffic Officers
- Convoy originally expected to arrive Feb 19th
 - Updated information suggests arrival occurring at 1400 on Feb 16th
- SHP Traffic Officer Briefing at 1200 Feb 16th, 2022
- RCMP Briefing for arriving Traffic Officers scheduled for 1500 Feb 16th, 2022

SHP Traffic Officer Conduct

- Traffic Officers and employees are expected to follow the SHP Code of Ethics and SHP Code of Conduct during the execution of their duties. SHP 1.1.2 and SHP.11.1.1 describes the principles and commitments to the citizens of Saskatchewan.
- Contraventions of the SHP Code of Ethics and SHP Code of Conduct will be taken seriously and dealt with through the SHP Disciplinary System SHP11.1.4.

Weather Forecast

North Portal, SK Weather

Updated on Wed, Feb 16, 7:55 a.m.

-18°C FEELS LIKE -29
Clear

WED MORNING
MAINLY SUNNY

-18°C FEELS LIKE -30

WED AFTERNOON
A MIX OF SUN AND CLOUDS

-16°C FEELS LIKE -26

WED EVENING
PARTLY CLOUDY

-19°C FEELS LIKE -28

SAVED TO MY LOCATIONS

Sunrise: 07:57
 Sunset: 18:12
 Wind: 29 km/h NW
 Wind Gusts: 44 km/h

	Thu 02/17	Fri 02/18	Sat 02/19	Sun 02/20	Mon 02/21	Tue 02/22	Wed 02/23
	A few flurries	A mix of sun and clouds	A mix of sun and clouds	Scattered flurries	A mix of sun and clouds	A mix of sun and clouds	Mainly sunny
							
	-8°	-10°	7°	-17°	-20°	-19°	-14°
Feels like	-15	-20	3	-28	-27	-26	-20
Night	-10°	-18°	-17°	-25°	-25°	-25°	-20°

Source: Weather Network
saskatchewan.ca

Saskatchewan 

Protest Area



SHP to receive direction from RCMP on positioning/roving
RCMP planning 3 check points (Locations TBD)

Immediate Impacts (24-72 Hours)

Sector	Impact	Notes	Trend
Energy & Utilities	Medium	Delays in transportation of Energy Goods (Co-Op)	↑
Transportation	Medium	HWY 39 likely to have traffic interruptions and delays	↑
Information and Communication Technology	Low		
Food	Medium	Delays in transportation of Food Goods	↑
Government	Medium	Delays in goods and services potentially affecting economy	↑
Finance	Low		
Health	Low		
Water	Low		
Safety	Medium	Potential safety concerns for SHP Traffic Officers and RCMP Officers. Community safety resources reduced due to Officer demand for protest management.	↑
Manufacturing	Medium	Delays in transportation of Manufactured Goods	↑

Impacts & Mitigation

Impact	Mitigation
Delays in transportation of Energy Goods	Use alternative POE, Northgate (9 am – 10 pm daily) or Regway (6 am – 10 pm daily)
Delays in transportation of Food Goods	Use alternative POE, Northgate (9 am – 10 pm daily) or Regway (6 am – 10 pm daily)
Delays in goods and services potentially affecting economy	Use alternative POE, Northgate (9 am – 10 pm daily) or Regway (6 am – 10 pm daily)
Delays in transportation of Manufactured Goods	Use alternative POE, Northgate (9 am – 10 pm daily) or Regway (6 am – 10 pm daily)
Community Safety	Use PRT services for assistance from CSOs, SHP, other Government of Saskatchewan Peace Officers
HWY 39 likely to have traffic interruptions and delays	Traffic travelling HWY 39 Southbound to the border recommended to use alternative POE. Traffic travelling Northbound from North Portal to Estevan recommended to use Grid Roads as an alternative route.

Social Media

REGINA CONVOY TO NORTH PORTAL BORDER CROSSING



MEET: SOUTHLAND MALL PARKING LOT
ALBERT ST AND GORDON RD
DATE: SATURDAY, FEBRUARY 19, 2022
TIME: ARRIVE 9:30AM • LEAVE 10:00AM

saskatchewan.ca

<https://www.facebook.com/groups/3136506423111682/permalink/4729850113777297>



FREEDOM
CRUISE
SASKATOON

**BY: SLOW ROLL
SASKATOON**

MEET AT THE FLYING J
NORTH IN SASKATOON
@ 10AM EVERY
SATURDAY. FOR
FURTHER DETAILS
CONTACT SLOW ROLL
SASKATOON

<https://www.facebook.com/photo/?fbid=2101118930063828&set=g.2791492957617701>

Saskatchewan!

Social Media



Mark Melnychuk @MMelnyc... · 47m ***

The village of **North Portal** is preparing for up 200 vehicles at this weekend's **border** protest. An organizer with the protest told me they have no intention of setting up a blockade. [leaderpost.com/news/local-new ... #skpoli](https://www.leaderpost.com/news/local-news/skpoli)



leaderpost.com

North Portal preparing for large protest this weekend, increased police ...

Source: Twitter @MMelnycLP



Dean Morris

February 13 at 9:56 AM · 🌐

I think for me the best part of the passports ending at midnight, is knowing that when my pure blooded body is in a restaurant eating that there will be many triple va 🇺🇸🇺🇸🇺🇸 people sitting at home eating K.D because they are scared to death of me sitting near them. Lol how sweet it is!

👍👍👍 197

37 Comments 6 Shares

👍 Like

💬 Comment

➦ Share

<https://www.facebook.com/groups/2791492957617701/permalink/4244139139019735>

Sask. residents donated nearly \$200K US to support convoy protestors, mostly in small donations

Roughly \$8.4 million US in total funds were raised through a GiveSendGo campaign to support convoy protestors.



Canada · Saskatchewan | 15 Minutes Ago | 🗨

Source: <https://www.cbc.ca/news/canada/saskatchewan>



Wayo @wayo6699 · 11m ***

@mattgurney heads up. As i truck north from **North Portal border** crossing this afternoon, i counted an approximate of 15 RCMP and DOT officer vehicles heading south towards the **border**.

Source: Twitter @Wayo6699

saskatchewan.ca

North Portal Protests

Executive Brief

Saskatchewan Highway Patrol

Current as of 1600hrs, 17 Feb Thursday, 2022

Changes in **BOLD**

Strategic Summary

56 hours

Protest planned for February 18th, 2022 at North Portal Border Crossing. **Roughly 70 protesters arrived in Estevan on the 16th no update on their planned positioning**

Group of protesters set up campsite near Northgate POE

Estimated 100 vehicles to arrive on Feb 18th, 2022, and 100 vehicles Feb 19th, 2022 (busier day)

Demonstration related to “Freedom Convoy 2022”

RCMP formally requested assistance from the SHP and its Traffic Officers

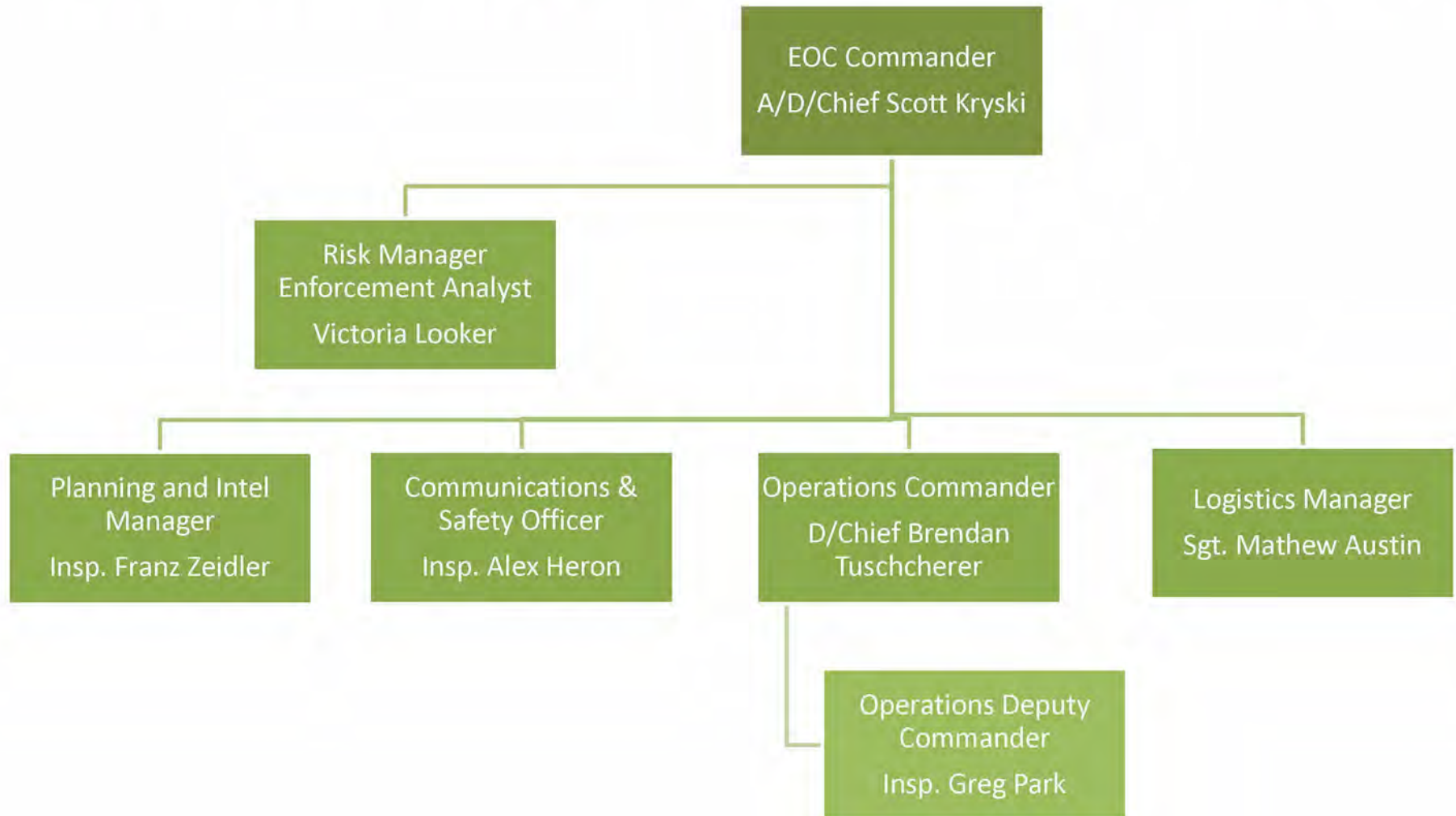
Due to similar protests, Coutts, AB border crossing remains closed & Emerson, MB border crossing has recently reopened

- **Traffic Officers finished first shift at 0000. Day Shift Traffic Officers scheduled for 0800-2000.**
- **A convoy of roughly 70 vehicles arrived in Estevan late on Feb 16th, the vehicles will arrive in North Portal today**
- **A group of roughly 15 protesters have set up a camp close to Northgate POE, RCMP have moved the Check Point C to this area. This group is welcome on this property, the other groups are not welcome.**
- Anticipating local protesters and others coming from Emerson, MB, Coutts, AB, and other parts of Canada including Ottawa (not confirmed)
- Anticipating delays in border crossing services and traffic both North and South bound

<https://www.theglobeandmail.com/canada/article-saskatchewan-premier-asks-border-protesters-to-respect-the-freedoms-of-saskatchewan.ca>

Saskatchewan 

SHP EOC Organizational Structure



Operational Summary

- SHP Emergency Operations Centre is activated to Level 3a (Limited Resource Deployment) as of 0800 Feb 15th, 2022, under SHP22.1.2.B.a.iii.a
- 18 Traffic Officers deployed to assist RCMP operations at North Portal **and Northgate**
 - 1 Inspector
 - 5 Sergeants
 - 12 Traffic Officers

Protest Area – North Portal POE



Check Point A at junction of HWY 39 & HWY 703

Check Point D at junction of HWY 18 & a Grid Road outside of Bien Fait

Protest Area – Northgate POE



Check Point E
North of Ceres
Northgate Inland
Terminal

SHP Traffic Officer Conduct

- Traffic Officers and employees are expected to follow the SHP Code of Ethics and SHP Code of Conduct during the execution of their duties. SHP 1.1.2 and SHP.11.1.1 describes the principles and commitments to the citizens of Saskatchewan.
- Contraventions of the SHP Code of Ethics and SHP Code of Conduct will be taken seriously and dealt with through the SHP Disciplinary System SHP11.1.4.

Weather Forecast

North Portal, SK Weather

Updated on Thu, Feb 17, 8:15 a.m.

-23°C
FEELS LIKE
-33

Overcast

✓ SAVED TO MY LOCATIONS

THU AFTERNOON

SCATTERED FLURRIES



-8°C FEELS LIKE -16

THU EVENING

SCATTERED FLURRIES



-7°C FEELS LIKE -14

THU OVERNIGHT

BLOWING SNOW



-8°C FEELS LIKE -19

Sunrise: 07:55
 Sunset: 18:13
 Wind: 16 km/h SE
 Wind Gusts: 24 km/h

	Fri 02/18	Sat 02/19	Sun 02/20	Mon 02/21	Tue 02/22	Wed 02/23	Thu 02/24
	A mix of sun and clouds	A mix of sun and clouds	Cloudy with sunny breaks	Cloudy with sunny breaks	Mainly sunny	Sunny	A mix of sun and clouds
							
	-11°	7°	-16°	-19°	-17°	-15°	-11°
Feels like	-23	3	-25	-26	-26	-23	-17
Night	-22°	-18°	-25°	-27°	-26°	-22°	-16°

Source: Weather Network
saskatchewan.ca

Immediate Impacts (24-72 Hours)

Sector	Impact	Notes	Trend
Energy & Utilities	Medium	Delays in transportation of Energy Goods (Co-Op)	↑
Transportation	Medium	HWY 39 likely to have traffic interruptions and delays HWY 9 (Route to Northgate PEO) and HWY 18 (East and Westbound between Bien Fait and HWY 9) may have traffic interruptions and delays due to check stops	↑
Information and Communication Technology	Low		
Food	Medium	Delays in transportation of Food Goods	↑
Government	Medium	Delays in goods and services potentially affecting economy	↑
Finance	Low		
Health	Low		
Water	Low		
Safety	Medium	Potential safety concerns for SHP Traffic Officers and RCMP Officers. Community safety resources reduced due to Officer demand for protest management. Tow Truck companies' willingness deterred from being on standby due to perception from protesters	↑
Manufacturing	Medium	Delays in transportation of Manufactured Goods	↑

Impacts & Mitigation

Impact	Mitigation
Delays in transportation of Energy Goods	Use alternative POE, Regway (6 am – 10 pm daily)
Delays in transportation of Food Goods	Use alternative POE, Regway (6 am – 10 pm daily)
Delays in goods and services potentially affecting economy	Use alternative POE, Regway (6 am – 10 pm daily)
Delays in transportation of Manufactured Goods	Use alternative POE, Regway (6 am – 10 pm daily)
Community Safety	Use PRT services for assistance from CSOs, SHP, other Government of Saskatchewan Peace Officers
HWY 39 likely to have traffic interruptions and delays	Traffic travelling HWY 39 Southbound to the border recommended to use alternative POE. Traffic travelling Northbound from North Portal to Estevan recommended to use Grid Roads as an alternative route. RCMP sharing pamphlets with protesters on acceptable actions for lawful protest- includes informing on allowing traffic flow
HWY 9 likely to experience traffic interruptions and delays	RCMP sharing pamphlets with protesters on acceptable actions for lawful protest- includes informing on allowing traffic flow

Contingency Planning

Issue Likelihood of Occurrence Duration	Implications	Applicable Policies and Procedures	Mitigating Factors	Actions (Current and Planned)	Responsible Agencies (Lead Agency listed first)	Status / Notes	Data / Measures ¹ (under review)
Extended Deployment Duration Possible Short to Medium Term	Depleting SHP resources from routine duties and PRT availability Requiring additional accommodations and extending current accommodations Fatigued Traffic Officers-requiring relief	SHP 22.1.2 SHP 22.1.10	Protest Size: - Protest Duration ensuring Traffic Officer are adequately rested to perform duties - Larger crowds require additional resources. Watch for crowd size on Feb 18th and Feb 19th	SHP 22.1.2 currently in effect, SHP EOC is activated to level 3a Currently 19 Traffic Officers are deployed to the North Portal and surrounding areas One day shift of 9 members and one night shift of 7 members. One Insp. Stationed in RCMP ICP. Plan: prepare a relief TEAM for night shift, allow original night shift staff to rest and relieve day shift. Set three team cycle. Event lasting long than 30 days introduce three team cycle. Call hotels in area to assess accommodation availability	RCMP – S/Sgt. Deneen Woodrow, ICP Commander Insp. Darcy Kalinowski SHP-ICP Liaison Officer		Officer Wellbeing on SHP Shift Commander Incident Summary
Escalation of Threat Level of Protest Possible Short to Medium Term	Officer Safety Public Safety Public Confidence Delays in Traffic	SHP 22.1.2 SHP 22.1.10 SHP 4.1.1-8 SHP 17.3.5,8,11 Emergency Measures Act	Information Sharing: - RCMP and SHP handing out pamphlets to protesters at checkpoints to inform of lawful protest activities Blockade: - Encourage protesters to station with permission on private property Supervisors to update Traffic Officers of Threat Levels Traffic Officers to be aware of threat cues	Insp. Franz Zeidler scanning social media for indication of extremist presents Follow RCMP Tactical Plans	RCMP SHP		Monitor Radio Channels Hourly Updates from Insp. Darcy Kalinowski stationed in RCMP ICP Open Source Scanning Use of Force Reports BWC Review Public Complaints

Contingency Planning

Issue Likelihood of Occurrence Duration	Impacts and Implications	Applicable Plans	Mitigating Factors	Actions (Current and Planned)	Responsible Agencies (Lead Agency listed first)	Status / Notes	Data / Measures ¹ (under review)
Broadening of Operating Theatre Possible Short to Medium Term	Depleting SHP resources from routine duties and PRT availability Requiring additional accommodations and extending current accommodations Fatigued Traffic Officers- requiring relief	SHP 22.1.2 SHP 22.1.10	Additional checkpoints	RCMP surveying area to identify other areas of operation	RCMP		Updates from ICP
Responding to PRT demands Possible Short to Medium Term	Reduced SHP Resources to respond to PRT requests RCMP reduced resources may require additional PRT requests		Other participating PRT members to receive/respond to PRT requests	Notify PECC of reduced SHP work force	PECC Participating PRT members		PRT reports
Border Closure Possible Short to Medium Term	Delays in transporting goods and services.		RCMP communicate with CBSA on threat levels	Update Highway Hotline Alternative Routing for POE - Regway POE (open daily 6 AM to 10 PM) - Oungre POE (open daily 8 AM to 4 PM) - Torquay POE (open daily 9 AM to 5 PM) - Noonan-Estevan POE (open daily 9 AM to 5 PM) - Elmore POE - Lyleton, MB POE (open daily 9 AM to 5 PM) Redirect Traffic - Westbound to Estevan from Oxbow: N on HWY 9, W HWY 13, S HWY 47 - Westbound to Estevan from Frobisher: N on HWY 604, W on HWY 361, S on HWY 47 - Westbound to Estevan from Hirsch or Bien Fait: HWY 18 to HWY 605, N on HWY 605 W on HWY 361, Ss on HWY 47	CBSA RCMP Ministry of Highways SHP		Threat Level Border closure

Social Media

REGINA CONVOY TO NORTH PORTAL BORDER CROSSING



MEET: SOUTHLAND MALL PARKING LOT
ALBERT ST AND GORDON RD

DATE: SATURDAY, FEBRUARY 19, 2022

TIME: ARRIVE 9:30AM • LEAVE 10:00AM

Increased police presence with planned protest at North Portal border crossing

Written by Andrew McCormack Thursday, Feb 17 2022, 8:34 AM



<https://discoverestevan.com/articles/increased-police-presence-with-planned-protest-at-north-portal-border-crossing>

Social Media

North Portal preparing for large protest this weekend, increased police presence

The village of North Portal is advising residents to expect a large gathering of vehicles and an increased police presence as it prepares for a planned protest by the border crossing this weekend.

Mark Melnychuk

Feb 16, 2022 • 21 hours ago • 2 minute read • [Join the conversation](#)

<https://leaderpost.com/news/local-news/north-portal-preparing-for-large-protest-this-weekend-increased-police-presence>

RattlesnakeBigot

Forwarded from RattlesnakeBigot

Over 10 Highway Patrol cars in town and around the same number of extra RCMP Patrol Cars parked at the RCMP station in Estevan, sk today.

2 3:42 PM

Source: Telegram



Village of North Portal

Yesterday at 7:58 AM •

NOTICE: Planned Protest Event in North Portal

Information was sent to the residents of North Portal yesterday. Check your post office box. The info is also posted at the Post Office.

It is Village Council's policy to remain neutral during this event. In order to do so, the Village of North Portal Facebook page will be used for village communications only. Post comments will be limited during the event. News stories or other media about the event will not be shared on this page. Facebook messages have been suspended during the event. Contact information for the village can be found in the letter sent to you.

ABOUT THE EVENT:

It has come to the attention of Council that a protest event is planned to take place within the municipality starting Friday February 18, 2022. According to information available, the protest will involve 60-80 semi-trucks and up to 120 passenger vehicles. Land owners have granted permission to the event organizers to use private land located by Highway 39 for camping and gathering. The duration of the event is unknown.

Village Council has discussed the expected event with the Estevan RCMP. Council has also met to discuss the Village's policies and best practices during the event. Council's position during this event shall be neutral.

Starting this week, there will be an increased RCMP presence in our community. Police will be onsite 24 hours a day during the event. The RCMP will be monitoring traffic flow into the village from Highway 39 and the grid roads east of town. Travelers can expect to be asked the purpose of their trip to North Portal during the duration of the event. Parking along Highway 39 will be strictly prohibited and enforced by the RCMP.

The village will not be providing any public services to the event, such as water, lagoon use, garbage removal, public building rental or other regular village services. These utilities and services will be the responsibility of the event organizers.

For non-emergency policing matters, please contact the Estevan RCMP Detachment at (306)637-4400. For emergencies, dial 911.

4

20 Shares

Source: Facebook, @villageofnorthportal

saskatchewan.ca

North Portal Protests

Executive Brief

Saskatchewan Highway Patrol

Current as of 1600hrs, 18 Feb Thursday, 2022

Changes in **BOLD**

Strategic Summary

80 hours

Protest planned for February 18th, 2022 at North Portal Border Crossing. Anticipating up to 1000 participants

Group of protesters set up campsite near Northgate POE

Estimated 100 vehicles to arrive on Feb 18th, 2022, and 100 vehicles Feb 19th, 2022 (busier day)

Demonstration related to “Freedom Convoy 2022”

RCMP formally requested assistance from the SHP and its Traffic Officers

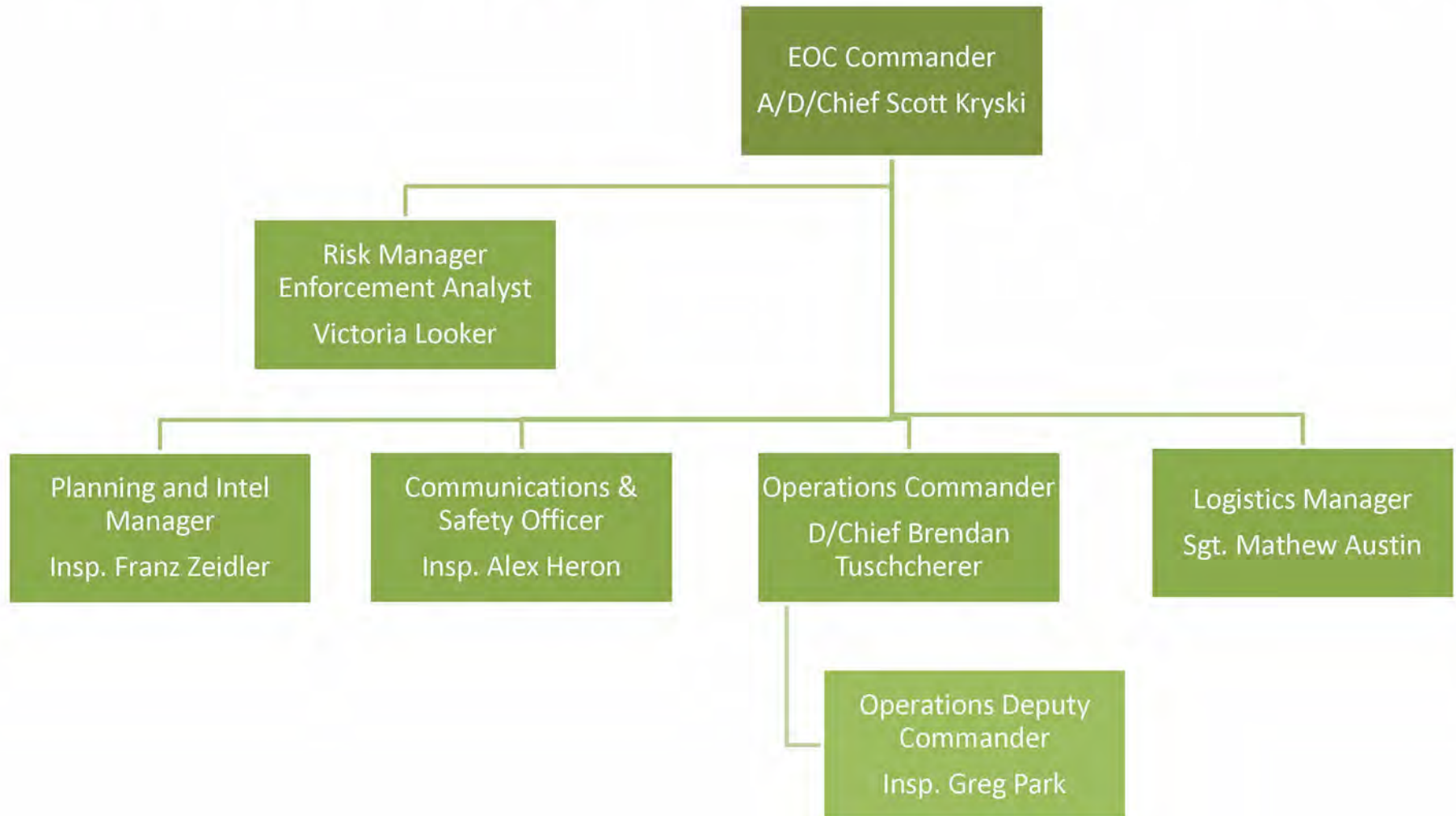
Due to similar protests, **Coutts, AB border crossing has reopened** & Emerson, MB border crossing has recently reopened

- The group that arrived in Estevan on Feb 16th joined the campout near Northgate. This camp has roughly 15-20 occupants. This group is welcome to use this property, parties not included in this group are not welcome.
- **RCMP received intelligence that another group may be setting up camp in a field near Check Point A.**
- **More interactions on social media inviting protesters than engagement suggesting actual attendance.**
- Anticipating delays in border crossing services and traffic both North and South bound.

<https://www.theglobeandmail.com/canada/article-saskatchewan-premier-asks-border-protesters-to-respect-the-freedoms-of-saskatchewan.ca>

Saskatchewan 

SHP EOC Organizational Structure



Operational Summary

- SHP Emergency Operations Centre is activated to Level 3a (Limited Resource Deployment) as of 0800 Feb 15th, 2022, under SHP22.1.2.B.a.iii.a
- 18 Traffic Officers deployed to assist RCMP operations at North Portal and Northgate
 - 1 Inspector
 - 5 Sergeants
 - 12 Traffic Officers
- **Officers are now collecting and running plates to provide to the RCMP**

Protest Area – North Portal POE



Check Point D near Bien Fait is no longer manned

Protest Area – HWY 39



RCMP received intelligence that another group may be setting up a camp in a field near Check Point A.

Protest Area – Northgate POE



- Check Point E North of Ceres Northgate Inland Terminal
- Protesters call area “Saskatchewan Freedom Campout”
- Remaining peaceful and encouraging others who join to do the same
- International Media will be present today
- Presence of known “professional” protesters at Northgate location

Emergencies Act

Legislation

- Allows police additional powers to restore order in places where public assemblies such as blockades and occupations are considered illegal and dangerous activities.
- Allows for the render of essential services for the purposes of restoring order
- Designates border crossings as a critical area

Impacts

- Deters property owners from allowing private land access to protesters fearing legal repercussions
- Protesters are encountering difficulties in finding legal spaces to protest
- Risk of losing commercial/business license resulting in loss of employment a deterrent

<https://www.cbc.ca/news/politics/trudeau-premiers-cabinet-1.6350734>

SHP Traffic Officer Conduct

- Traffic Officers and employees are expected to follow the SHP Code of Ethics and SHP Code of Conduct during the execution of their duties. SHP 1.1.2 and SHP.11.1.1 describes the principles and commitments to the citizens of Saskatchewan.
- Contraventions of the SHP Code of Ethics and SHP Code of Conduct will be taken seriously and dealt with through the SHP Disciplinary System SHP11.1.4.

Weather Forecast

North Portal, SK Weather

Updated on Fri, Feb 18, 7:45 a.m.

-14°C FEELS LIKE -27
Mostly cloudy

FRI MORNING
BLIZZARD



-15°C FEELS LIKE -28

FRI AFTERNOON
A MIX OF SUN AND CLOUDS



-15°C FEELS LIKE -26

FRI EVENING
PARTLY CLOUDY



-18°C FEELS LIKE -27

✓ SAVED TO MY LOCATIONS

Sunrise: 07:53
Sunset: 18:15
Wind: 46 km/h NW
Wind Gusts: 70 km/h

Unfavourable conditions
for protesters this
morning

	Sat 02/19	Sun 02/20	Mon 02/21	Tue 02/22	Wed 02/23	Thu 02/24	Fri 02/25
	A mix of sun and clouds	Cloudy with sunny breaks	Cloudy with sunny breaks	A mix of sun and clouds	Mainly sunny	Sunny	Mainly sunny
							
	7°	-16°	-21°	-19°	-15°	-12°	-11°
Feels like	3	-26	-30	-28	-21	-19	-20
Night	-17°	-25°	-27°	-28°	-25°	-22°	-17°

Source: Weather Network
saskatchewan.ca

Immediate Impacts (Next 24-72 Hours)

Sector	Impact	Notes	Trend
Energy & Utilities	Medium	Delays in transportation of Energy Goods (Co-Op)	↑
Transportation	Medium	HWY 39 likely to have traffic interruptions and delays HWY 9 (Route to Northgate PEO) and HWY 18 (East and Westbound between Bien Fait and HWY 9) may have traffic interruptions and delays due to check stops	↑
Information and Communication Technology	Low		
Food	Medium	Delays in transportation of Food Goods	↑
Government	Medium	Delays in goods and services potentially affecting economy	↑
Finance	Low		
Health	Low		
Water	Low		
Safety	Medium	Potential safety concerns for SHP Traffic Officers and RCMP Officers. Community safety resources reduced due to Officer demand for protest management. Tow Truck companies' willingness deterred from being on standby due to perception from protesters	↑
Manufacturing	Medium	Delays in transportation of Manufactured Goods	↑

Impacts & Mitigation

Impact	Mitigation
Delays in transportation of Energy Goods	Use alternative POE, Regway (6 am – 10 pm daily)
Delays in transportation of Food Goods	Use alternative POE, Regway (6 am – 10 pm daily)
Delays in goods and services potentially affecting economy	Use alternative POE, Regway (6 am – 10 pm daily)
Delays in transportation of Manufactured Goods	Use alternative POE, Regway (6 am – 10 pm daily)
Community Safety	Use PRT services for assistance from CSOs, SHP, other Government of Saskatchewan Peace Officers
HWY 39 likely to have traffic interruptions and delays	Traffic travelling HWY 39 Southbound to the border recommended to use alternative POE. Traffic travelling Northbound from North Portal to Estevan recommended to use Grid Roads as an alternative route. RCMP sharing pamphlets with protesters on acceptable actions for lawful protest- includes informing on allowing traffic flow
HWY 9 likely to experience traffic interruptions and delays	RCMP sharing pamphlets with protesters on acceptable actions for lawful protest- includes informing on allowing traffic flow

Contingency Planning

Issue Likelihood of Occurrence Duration	Implications	Applicable Policies and Procedures	Mitigating Factors	Actions (Current and Planned)	Responsible Agencies (Lead Agency listed first)	Status / Notes	Data / Measures ¹ (under review)
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Escalation of Threat Level of Protest Possible Short to Medium Term	Officer Safety Public Safety Public Confidence Delays in Traffic	SHP 22.1.2 SHP 22.1.10 SHP 4.1.1-8 SHP 17.3.5,8,11 Emergency Measures Act	Information Sharing: - RCMP and SHP handing out pamphlets to protesters at checkpoints to inform of lawful protest activities Blockade: - Encourage protesters to station with permission on private property Supervisors to update Traffic Officers of Threat Levels Traffic Officers to be aware of threat cues	Insp. Franz Zeidler scanning social media for indication of extremist presents Follow RCMP Tactical Plans	RCMP SHP		Monitor Radio Channels Hourly Updates from Insp. Darcy Kalinowski stationed in RCMP ICP Open Source Scanning Use of Force Reports BWC Review Public Complaints

Contingency Planning

Issue Likelihood of Occurrence Duration	Impacts and Implications	Applicable Plans	Mitigating Factors	Actions (Current and Planned)	Responsible Agencies (Lead Agency listed first)	Status / Notes	Data / Measures ¹ (under review)
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Coutts, AB “Freedom Convoy”



Jan 29th, 2022

Beginning of Trucker
Convoy/Coutts Blockade
preventing access to the POE

Feb 14th, 2022

Search Warrant executed
resulting in arrests and the
seizure of multiple firearms,
ammunition, and body armor

Feb 14th, 2022

Ottawa invokes Emergencies
Act in locations where
blockades and occupations are
disrupting critical
infrastructure

Feb 16th, 2022

Coutts Blockade ends
voluntarily

Source: <https://globalnews.ca/news/8626096/coutts-village-alberta-blockade-ends/#:~:text=What%20started%20as%20a%20rolling,discovery%20of%20weapons%20and%20ammunition.>
<https://www.rcmp-grc.gc.ca/en/news/2022/alberta-rcmp-make-arrests-coutts-border-blockade>
<https://www.cbc.ca/news/politics/emergencies-act-explainer-1.6351504>
<https://globalnews.ca/news/8626096/coutts-village-alberta-blockade-ends/#:~:text=What%20started%20as%20a%20rolling,discovery%20of%20weapons%20and%20ammunition.>

saskatchewan.ca

Saskatchewan

Key Take Aways from Coutts, AB Blockade



- Discovery of weapons and the indication to escalation to violence served as the catalyst for protesters to go home and distance themselves from a violent cause. This indicated that most protesters want to exercise their right to protest lawfully and peacefully
- \$48 million in trade passes through this border daily
- Diagonalon (far right group) associated with the arrests at the Coutts border indicated on social media they will continue protesting at another location
- Farmers became an active part of the blockade



Source: <https://www.cbc.ca/news/canada/calgary/coutts-protest-blockade-arrests-rcmp-tuesday-1.6352128>
<https://www.cbc.ca/news/canada/calgary/coutts-arrests-charges-border-protest-1.6354587>
<https://www.rcmp-grc.gc.ca/en/news/2022/alberta-rcmp-make-arrests-coutts-border-blockade>
https://www.westcoastcanada.com/what-is-the-diagonalon-extremist-group-and-what-does-it-want-1.5785646?cid=sm%3Atrueanthem%3Aactynorthernontario%3Amanualpost&aid=620f928f4f61e700012c04f7&utm_campaign=trueAnthem%3A+New+Content+%28Feed%29&utm_medium=trueAnthem&utm_source=facebook

Social Media

REGINA CONVOY TO NORTH PORTAL BORDER CROSSING



MEET: SOUTHLAND MALL PARKING LOT
ALBERT ST AND GORDON RD
DATE: SATURDAY, FEBRUARY 19, 2022
TIME: ARRIVE 9:30AM - LEAVE 10:00AM

Police in Ottawa start making arrests as operation to end occupation gets underway

House of Commons cancels sitting today

LIVE 3 Hours Ago

LIVE House of Commons cancels sitting today as police operations get underway

FRONT BURNER Inside the Ottawa convoy protest as police move in

Convoy protest organizers Tamara Lich, Chris Barber arrested



VIDEO
What could happen to children of arrested Ottawa protesters?

Source: <https://www.cbc.ca/news>

PHOTOS
Police closing in on Ottawa convoy protesters

Banks have started to freeze accounts linked to the protests, Freeland says

UPDATED

Swift Current, Sask. convoy protest organizer arrested in Ottawa

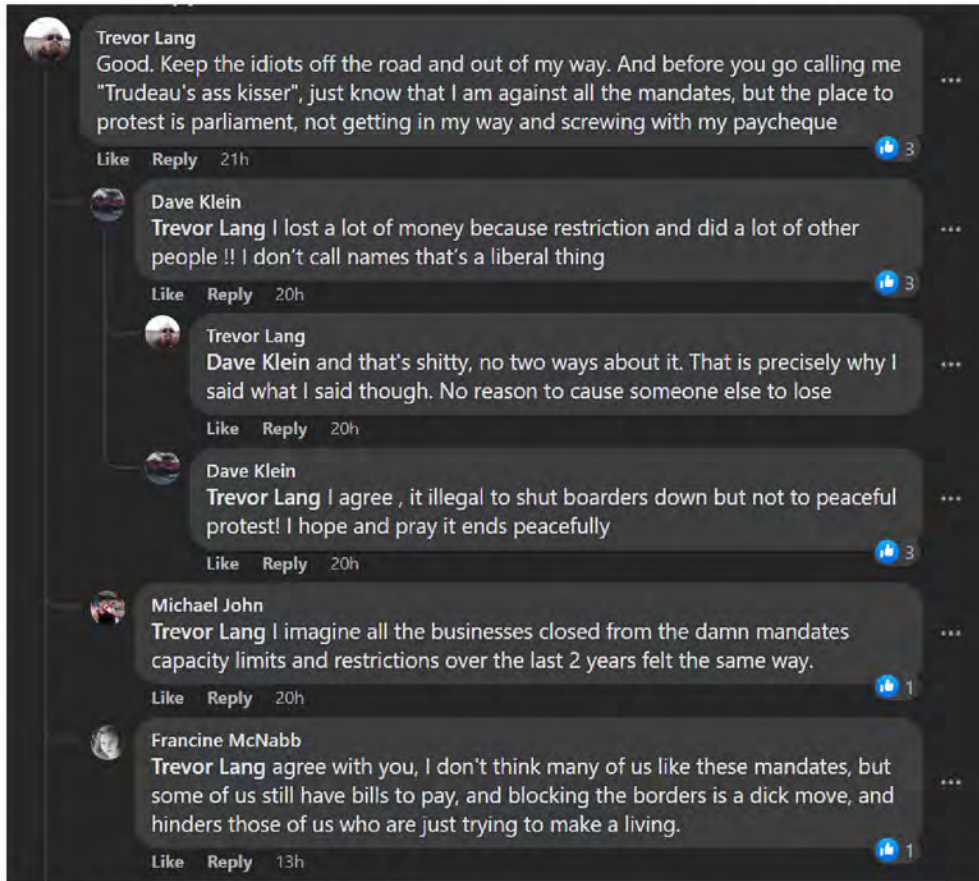
Tamara Lich, Chris Barber and Pat King, key organizers of the so-called Freedom Convoy that has occupied Ottawa streets for three weeks, were arrested in Ottawa and charged.

Canada - Ottawa | 7 Minutes Ago

Source: <https://www.cbc.ca/news/canada/saskatchewan>



Social Media



Source: Facebook, 306 Pavement Pounders



Saskatchewan RCMP gearing up for border crossing protests

Source: Global News, Regina

saskatchewan.ca

North Portal Protests

Executive Brief

Saskatchewan Highway Patrol

Current as of 1600hrs, 19 Feb Saturday, 2022

Changes in **BOLD**

Strategic Summary

104 hours

Protest planned for February 18th, 2022 at North Portal Border Crossing.

'Southbound and Down' Convoy head for North Portal today

Group of protesters set up campsite near Northgate POE

Estimated 100 vehicles to arrive on Feb 18th, 2022, and 100 vehicles Feb 19th, 2022 (busier day)

Demonstration related to "Freedom Convoy 2022"

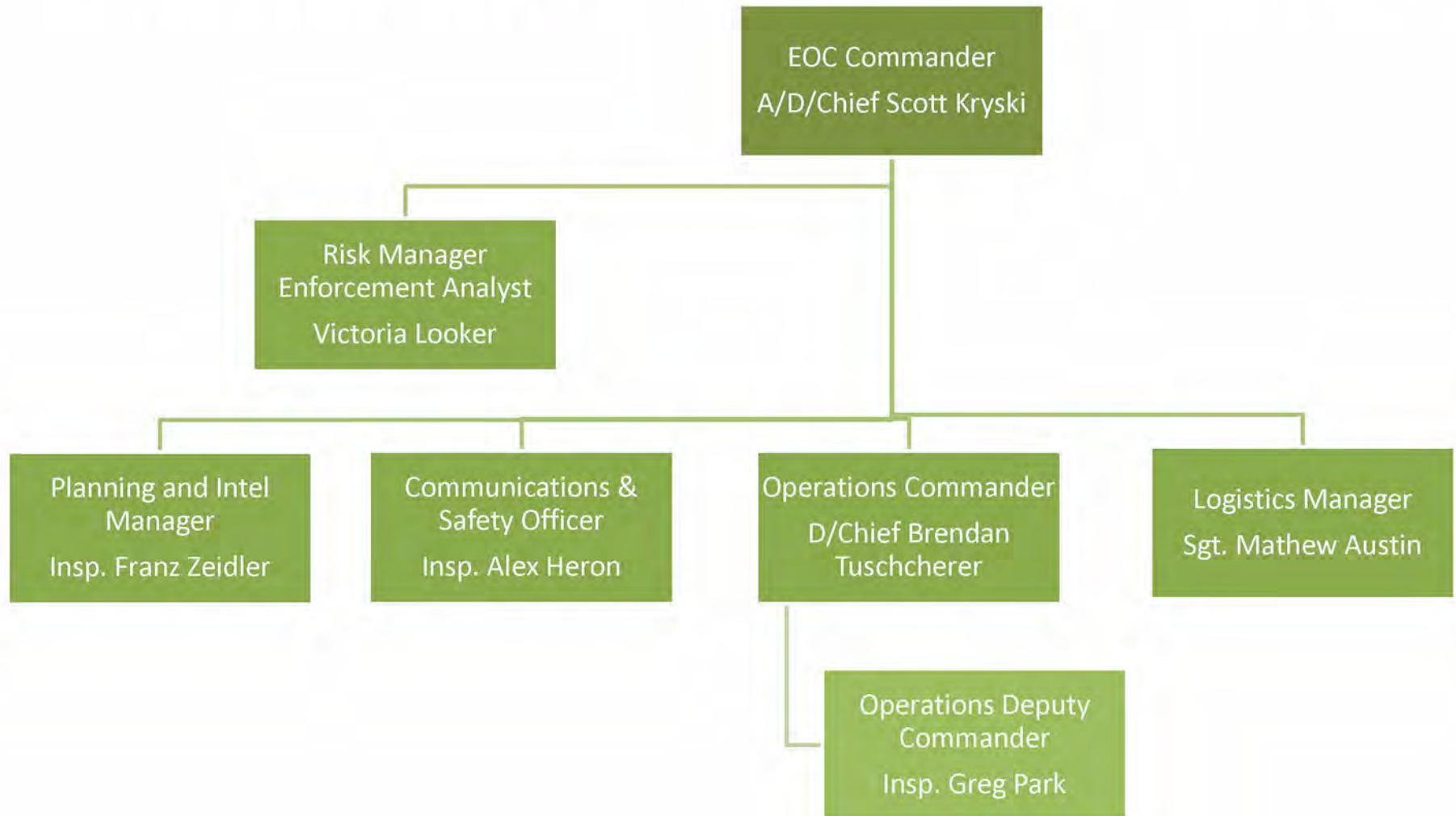
RCMP formally requested assistance from the SHP and its Traffic Officers

- **RCMP Legal Services decision paper determines SHP Peace Officers can enforce the Emergencies Act**
- The group that arrived in Estevan on Feb 16th joined the campout near Northgate. **This camp now has 28 vehicles.** This group is welcome to use this property, parties not included in this group are not welcome.
- RCMP received intelligence that another group may be setting up camp in a field near Check Point A.
- More interactions on social media inviting protesters than engagement suggesting actual attendance.
- Anticipating delays in border crossing services and traffic both North and South bound.

<https://www.theglobeandmail.com/canada/article-saskatchewan-premier-asks-border-protesters-to-respect-the-freedoms-of-saskatchewan.ca>

Saskatchewan 

SHP EOC Organizational Structure



Operational Summary

- SHP Emergency Operations Centre is activated to Level 3a (Limited Resource Deployment) as of 0800 Feb 15th, 2022, under SHP22.1.2.B.a.iii.a
- 18 Traffic Officers deployed to assist RCMP operations at North Portal and Northgate
 - 1 Inspector
 - 5 Sergeants
 - 12 Traffic Officers
 - **13 SHP vehicles**
- Officers are now collecting and running plates **and the number of occupants for each vehicle** to provide to the RCMP

Protest Area – North Portal POE



Protest Area – HWY 39



**A camp organized by Jay Reidel's Group arrived today near Check Point A.
53 private vehicles arrived at this location, indicating no overnight stay.**

Protest Area – Northgate POE



- Check Point E North of Ceres Northgate Inland Terminal
- Protesters call area "Saskatchewan Freedom Campout"
- Remaining peaceful and encouraging others who join to do the same
- Presence of known "professional" protesters at Northgate location
- **23 private vehicles, 2 commercial vehicles, 3 campers**

Emergencies Act

Legislation

- Allows police additional powers to restore order in places where public assemblies such as blockades and occupations are considered illegal and dangerous activities.
- Allows for the render of essential services for the purposes of restoring order
- Designates border crossings as a critical area
- **Compels tow trucks to remove vehicles.**

Impacts

- Deters property owners from allowing private land access to protesters fearing legal repercussions
- Protesters are encountering difficulties in finding legal spaces to protest
- Risk of losing commercial/business license resulting in loss of employment a deterrent
- **Tow truck companies have been influenced by intimidation tactics from protesters**

SHP Traffic Officer Conduct

- Traffic Officers and employees are expected to follow the SHP Code of Ethics and SHP Code of Conduct during the execution of their duties. SHP 1.1.2 and SHP.11.1.1 describes the principles and commitments to the citizens of Saskatchewan.
- Contraventions of the SHP Code of Ethics and SHP Code of Conduct will be taken seriously and dealt with through the SHP Disciplinary System SHP11.1.4.

Weather Forecast

North Portal, SK Weather

Updated on Sat, Feb 19, 10:25 a.m.

SAVED TO MY LOCATIONS

-6°C
FEELS LIKE -15
Partly cloudy

SAT AFTERNOON
MAINLY SUNNY

7°C FEELS LIKE 3

SAT EVENING
ICE PELLETS

2°C FEELS LIKE -3

SAT OVERNIGHT
SNOW

-10°C FEELS LIKE -19

Today's weather is the most favourable day for protesters. The upcoming days become a deterrent for protesters with wind chill temperatures reaching below -30.

	Sun 02/20	Mon 02/21	Tue 02/22	Wed 02/23	Thu 02/24	Fri 02/25	Sat 02/26
	Scattered flurries 	Mainly cloudy 	Cloudy with sunny breaks 	Mainly sunny 	Sunny 	A mix of sun and clouds 	Mainly sunny
	-14°	-22°	-21°	-17°	-13°	-8°	-8°
Feels like	-24	-31	-30	-22	-16	-15	-16
Night	-26°	-30°	-29°	-26°	-22°	-14°	-18°

Source: Weather Network
saskatchewan.ca

Immediate Impacts (Next 24-72 Hours)

Sector	Impact	Notes	Trend
Energy & Utilities	Medium	Delays in transportation of Energy Goods (Co-Op)	↑
Transportation	Medium	HWY 39 likely to have traffic interruptions and delays HWY 9 (Route to Northgate PEO) and HWY 18 (East and Westbound between Bien Fait and HWY 9) may have traffic interruptions and delays due to check stops	↑
Information and Communication Technology	Low		
Food	Medium	Delays in transportation of Food Goods	↑
Government	Medium	Delays in goods and services potentially affecting economy	↑
Finance	Low		
Health	Low		
Water	Low		
Safety	Medium	Potential safety concerns for SHP Traffic Officers and RCMP Officers. Community safety resources reduced due to Officer demand for protest management. Tow Truck companies' willingness deterred from being on standby due to perception from protesters	↑
Manufacturing	Medium	Delays in transportation of Manufactured Goods	↑

Impacts & Mitigation

Impact	Mitigation
Delays in transportation of Energy Goods	Use alternative POE, Regway (6 am – 10 pm daily)
Delays in transportation of Food Goods	Use alternative POE, Regway (6 am – 10 pm daily)
Delays in goods and services potentially affecting economy	Use alternative POE, Regway (6 am – 10 pm daily)
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Community Safety	Use PRT services for assistance from CSOs, SHP, other Government of Saskatchewan Peace Officers
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Escalation of Threat Level of Protest Possible Short to Medium Term	Officer Safety Public Safety Public Confidence Delays in Traffic	SHP 22.1.2 SHP 22.1.10 SHP 4.1.1-8 SHP 17.3.5,8,11 Emergency Measures Act	Information Sharing: - RCMP and SHP handing out pamphlets to protesters at checkpoints to inform of lawful protest activities Blockade: - Encourage protesters to station with permission on private property Supervisors to update Traffic Officers of Threat Levels Traffic Officers to be aware of threat cues	Insp. Franz Zeidler scanning social media for indication of extremist presents Follow RCMP Tactical Plans	RCMP SHP		Monitor Radio Channels Hourly Updates from Insp. Darcy Kalinowski stationed in RCMP ICP Open Source Scanning Use of Force Reports BWC Review Public Complaints

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Coutts, AB “Freedom Convoy”



Jan 29th, 2022

Beginning of Trucker
Convoy/Coutts Blockade
preventing access to the POE

Feb 14th, 2022

Search Warrant executed
resulting in arrests and the
seizure of multiple firearms,
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Feb 14th, 2022

Ottawa invokes Emergencies
Act in locations where
blockades and occupations are
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Coutts Blockade ends
voluntarily

Source: <https://globalnews.ca/news/8626096/coutts-village-alberta-blockade-ends/#:~:text=What%20started%20as%20a%20rolling,discovery%20of%20weapons%20and%20ammunition.>
<https://www.rcmp-grc.gc.ca/en/news/2022/alberta-rcmp-make-arrests-coutts-border-blockade>
<https://www.cbc.ca/news/politics/emergencies-act-explainer-1.6351504>
<https://globalnews.ca/news/8626096/coutts-village-alberta-blockade-ends/#:~:text=What%20started%20as%20a%20rolling,discovery%20of%20weapons%20and%20ammunition.>

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Key Take Aways from Coutts, AB Blockade



- Discovery of weapons and the indication to escalation to violence served as the catalyst for protesters to go home and distance themselves from a violent cause. This indicated that most protesters want to exercise their right to protest lawfully and peacefully
- \$48 million in trade passes through this border daily
- Diagonalon (far right group) associated with the arrests at the Coutts border indicated on social media they will continue protesting at another location
- Farmers became an active part of the blockade



Source: <https://www.cbc.ca/news/canada/calgary/coutts-protest-blockade-arrests-rcmp-tuesday-1.6352128>
<https://www.cbc.ca/news/canada/calgary/coutts-arrests-charges-border-protest-1.6354587>
<https://www.rcmp.gc.ca/en/news/2022/alberta-rcmp-make-arrests-coutts-border-blockade>
https://www.westcoastcanada.com/what-is-the-diagonalon-extremist-group-and-what-does-it-want-1.5785646?cid=sm%3Atrueanthem%3Aactynorthernontario%3Amanualpost&aid=620f928f4f61e700012c04f7&utm_campaign=trueAnthem%3A+New+Content+%28Feed%29&utm_medium=trueAnthem&utm_source=facebook

Chris Barber



- Identified as a lead organizer for the Freedom Convoy in Ottawa, ON
- Resident of Swift Current, SK
- Very active on TikTok
- Owns a trucking company in Saskatchewan
- Arrested on Feb 17th, 2022 on charges of mischief and obstruct police
- Released on bail on Feb 18th, 2022
 - Required to leave Ottawa within 24h
 - Required to leave Ontario by Feb 23rd, 2022
 - Cannot support the Freedom Convoy in any manner
 - Cannot finance the Convoy in any manner, except to financially support protesters leaving Ottawa, using only his own funds.
- Stated to media “[his] organizing days are over, and he just wants to go home to his farm in Swift Current, SK.”

Source: <https://ottawacitizen.com/news/local-news/freedom-convoy-leader-says-he-just-wants-to-go-home-after-spending-night-in-jail>
<https://www.cbc.ca/news/canada/ottawa/convoy-organizers-charged-bail-1.6357263>
[saskatchewan.ca](https://www.saskatchewan.ca)

Social Media

**REGINA CONVOY TO
NORTH PORTAL
BORDER CROSSING**



**MEET: SOUTHLAND MALL PARKING LOT
ALBERT ST AND GORDON RD**

DATE: SATURDAY, FEBRUARY 19, 2022

TIME: ARRIVE 9:30AM • LEAVE 10:00AM

saskatchewan.ca <https://www.facebook.com/groups/3136506423111682/permalink/4729850113777297>



KUMV-TV
@kumv_tv

...

Canadian border officials are preparing for a planned demonstration this weekend near Portal and North portal.



kfyrtv.com

Canadians, North Dakotans to hold demonstration this weekend near Portal

7:11 PM • Feb 18, 2022 • SocialNewsDesk

Source: Twitter, @KUMV_TV

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Social Media

Saskatchewan · New

Anti-mandate protests set up near Sask. border crossings



Village of North Portal prepared for up to 200 vehicles, RCMP present



Daniella Ponticelli · CBC News · Posted: Feb 19, 2022 11:22 AM CT | Last Updated: 16 minutes ago



Protesters of COVID-19 restrictions, and supporters of Canadian truck drivers protesting the COVID-19 vaccine mandate cheer on a convoy of trucks on their way to Ottawa, on the Trans-Canada Highway west of Winnipeg, Man., Jan. 25. (David Lipnowski/The Canadian Press)

Source: <https://www.cbc.ca/news/canada/saskatchewan/border-crossing-anti-mandate-protest-north-portal-1.6358190>

Moe says Sask. still on course to end COVID-19 measures by month's end

Moe reiterated his caucus' belief that the public is more willing to accept the continued risk of the pandemic then...

3 hours ago Saskatchewan



Source: <https://leaderpost.com/category/news/>



NOTICE TO DEMONSTRATORS

Saskatchewan RCMP respects the rights of Canadians to protest and gather. We remind you it is within your right to assemble and use private property during those protests as long as no breach of peace occurs.

The Emergency Act prohibits public assemblies leading to a breach of peace, such as:

- the serious disruption of the movement of persons, goods or serious interference with trade;
- the interference with the functioning of critical infrastructure; or
- the support of the threat or use of serious violence against persons or property.

We wish to advise you that it is considered breaching the peace to park a vehicle on the side of any public highways or grid roads.

To avoid breaching the peace during your demonstration, we ask that you:

- do not disrupt road traffic or access to border facilities in any way;
- do not use violence of any type;
- do not park your vehicle on the side of any public roads;
- do not park your vehicle on any private properties you do not have approval to use by its legal owner.

If breaches of peace occurs and protests become unlawful, our police officers are allowed to use all enforcement measures at their disposal, including the Emergencies Act, to restore peace and traffic on our roads. This can lead to demonstrators being arrested, vehicles being seized and towed, vehicle insurances being suspended, and personal bank accounts being frozen.

Thank you,
Saskatchewan RCMP



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